COMMITTEE MEETING

STATE OF CALIFORNIA

INTEGRATED WASTE MANAGEMENT BOARD

SUSTAINABILITY AND MARKET DEVELOPMENT COMMITTEE

JOE SERNA, JR., CALEPA BUILDING

1001 I STREET

2ND FLOOR

COASTAL HEARING ROOM

SACRAMENTO, CALIFORNIA

WEDNESDAY, OCTOBER 11, 2006

10:00 A.M.

TIFFANY C. KRAFT, CSR, RPR CERTIFIED SHORTHAND REPORTER LICENSE NUMBER 12277

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APPEARANCES

COMMITTEE MEMBERS

Mr. Gary Petersen

Ms. Cheryl Peace

Ms. Pat Wiggins

BOARD MEMBER ALSO PRESENT

Ms. Rosalie Mul

STAFF

- Mr. Mark Leary, Executive Director
- Ms. Julie Nauman, Chief Deputy Director
- Ms. Debbie Balluch, Executive Assistant
- Mr. Elliot Block, Staff Counsel
- Ms. Catherine Cardoza, Acting Branch Manager, Office of Local Assistance
- Ms. Kaoru Cruz, Staff
- Ms. Judy Friedman, Branch Manager
- Ms. Marshalle Graham, Staff
- Mr. Primitivo Nunez, Staff
- Mr. Kyle Pogue, Staff
- Ms. Yasmin Satter, Staff
- Ms. Jill Simmons, Staff
- Mr. John Smith, Acting Deputy Director
- Ms. Lorraine Van Kekerix, Acting Deputy Director
- Ms. Shirley Willd-Wagner, Branch Manager, Electronic Waste Recycling Branch

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APPEARANCES CONTINUED

ALSO PRESENT

- Mr. Alan Abbs, Solid Waste Director, Tehama County
- Ms. Louise Jeffrey, Recycling Coordinator, Humboldt County
- Ms. Cedar Kehoe, City of Elk Grove
- Ms. Carla Ralston, City of Rio Dell
- Mr. Marty Strauss, Solid Waste Planning Superintendent, City of Sacramento

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DROCE!	

- 2 CHAIRPERSON PETERSEN: Good morning, everybody.
- 3 Welcome to the California Integrated Waste Management
- 4 Board Sustainability and Market Development Committee
- 5 meeting.
- 6 Once again as a courtesy, please put your cell
- 7 phones on the silent mode.
- 8 And, Deb, could you please call the roll?
- 9 EXECUTIVE ASSISTANT BALLUCH: Peace?
- 10 COMMITTEE MEMBER PEACE: Here.
- 11 EXECUTIVE ASSISTANT BALLUCH: Wiggins?
- 12 Petersen?
- 13 CHAIRPERSON PETERSEN: Here.
- 14 Member Wiggins should be here shortly.
- 15 Are there any members of the -- first of all, are
- 16 we up to date on ex partes?
- 17 COMMITTEE MEMBER PEACE: Yes. I'm up to date.
- 18 CHAIRPERSON PETERSEN: Me, too.
- 19 Is there anyone who wishes to address the
- 20 Committee on an item that is not on the agenda today?
- Okay. Public comment. Cedar Kehoe, is that
- 22 right? Did I do that right?
- MS. KEHOE: Cedar Kehoe.
- 24 CHAIRPERSON PETERSEN: Welcome.
- MS. KEHOE: Thanks. Hi. I'm Cedar Kehoe. And I

- 1 am privileged to work for the City of Elk Grove.
- 2 And I understand the Integrated Waste Management
- 3 Board is in the process of a reorganization, and I'm here
- 4 to talk to you about some potential to be really effective
- 5 in that reorganization. My item's Number 11, but I think
- 6 I'm supposed to do this now. So what I want to talk about
- 7 is when we were doing our numbers for our jurisdiction,
- 8 one of the things that got identified was that we had a
- 9 problem with ADC and the proper usage of ADC at the
- 10 Forward, Inc., Landfill and how those tons were to be
- 11 allocated.
- 12 I met with my very competent rep from the Office
- 13 of Local Assistance. We then met with the Waste Analysis
- 14 Branch. In short, what we learned was we had part of the
- 15 pie, but we didn't have all of the pie, because there's
- 16 enforcement. There's ADC group. There's all these other
- 17 individuals. And we were missing part of the pie. When I
- 18 went through the circle to try to get a complete answer,
- 19 it was very, very difficult.
- 20 My suggestion to you is that you do three things.
- 21 I would like to ask that you try to figure out a way to do
- 22 a reorganization that works between divisions and between
- 23 departments so that information related to one
- 24 jurisdiction can actually get through that boundary that
- 25 seems to be there.

- 1 Secondly, I'd like to ask that you actually ask
- 2 your staff how do they think the communication could work
- 3 better.
- 4 And thirdly, I'd like to get an answer back about
- 5 ADC usage at the Forward, Inc., Landfill.
- 6 CHAIRPERSON PETERSEN: What was that last
- 7 comment?
- 8 MS. KEHOE: I'd like to get an answer back about
- 9 the proper usage of ADC at the Forward, Inc., Landfill and
- 10 particularly the correct allocation of who can get what
- 11 tons. Because we think there may be cross allocation
- 12 issues.
- 13 See, I can't look. I can only see my tons. I
- 14 can't look at other jurisdictional tons. Only you can do
- 15 that. So we'd like the big picture back if we can get
- 16 that.
- 17 CHAIRPERSON PETERSEN: Great. Thank you very
- 18 much.
- 19 Okay. There are speaker slips in the back. And
- 20 please fill that out and bring it up to Deb.
- 21 And let's see. I'm going to make an announcement
- 22 about the open collar policy for this Committee from now
- 23 on, with tie optional. And you can do what you want. But
- 24 that's what we're going to do. John, if you show up in a
- 25 tie next time, it's not going to work.

- John, Committee report.
- 2 ACTING DEPUTY DIRECTOR SMITH: Yes. My Deputy
- 3 Director's report. And thanks for letting me go first.
- 4 Good morning, Chair Peterson and Committee Member
- 5 Peace. For the record, my name is John Smith. I'm the
- 6 Acting Deputy Director for Waste Prevention and Market
- 7 Development.
- 8 I have three items for you this morning: An
- 9 update on the Caltrans compost workshops; an update on the
- 10 Rule 4564 being promulgated by the San Joaquin Valley
- 11 Unified Air Pollution Control District which relates to
- 12 green waste; and the latest numbers on the E-Waste
- 13 Program.
- 14 For the Caltrans workshops, the last in the
- 15 series of the Caltrans compost workshops is being held
- 16 today at the Caltrans Office on 2800 Gateway Oaks in
- 17 Sacramento here from 8:45 to 3:15. This workshop follows
- 18 other successful workshops held in Los Angeles, San Diego,
- 19 Oakland, and Fresno. Those began in August.
- These workshops titled, "Improving Vegetation
- 21 Establishment and Erosion Control with Compost-Based
- 22 Specifications" -- that title is too long -- are being
- 23 held by the Board in partnership with Caltrans
- 24 Headquarters Landscape Architecture Program to introduce
- 25 new specifications to district designers including

- 1 landscape architects, biologists, and storm water quality
- 2 coordinators.
- 3 In addition to rolling out a number of innovative
- 4 methods of improving vegetation establishment and erosion
- 5 control, these workshops have provided designers with an
- 6 opportunity to comment, suggest revisions, and ask
- 7 questions of a diverse team of experts regarding the new
- 8 Caltrans specs.
- 9 The workshop team not only includes staff from
- 10 our organics program but also includes university
- 11 professors, researchers, and soil scientists,
- 12 representatives of the California compost industry, and
- 13 landscape architects with an extensive compost experience
- 14 from other State transportation departments. Attendance
- 15 at today's workshop is expected to be approximately 90.
- 16 This is a high turnout and is consistent with the turnouts
- 17 of the other four workshops.
- 18 Staff estimates by the conclusion of this series
- 19 that the workshops will have reached over 250 people.
- 20 There will be several featured speakers including
- 21 a representative from Washington State Department of
- 22 Transportation to talk about their experience using
- 23 compost on roadside applications. If you have a few
- 24 minutes today, I would invite the Board members and
- 25 Committee members and others to stop by and experience a

- 1 few minutes of the workshop. There is no need to
- 2 register.
- 3 Upon conclusion of this project, staff will be
- 4 bringing an item to the Board with a recap on the project,
- 5 the workshops, and follow-up recommendations. Any
- 6 questions on those, on that item?
- 7 CHAIRPERSON PETERSEN: John, I do. I know we've
- 8 had all these workshops. How is it going with Caltrans
- 9 and getting the attitudes and where are they going with
- 10 this? Is everybody up for this?
- 11 ACTING DEPUTY DIRECTOR SMITH: They all seem very
- 12 interested and they all are asking a lot of questions.
- 13 And we would expect that this will help us role out those
- 14 new Caltrans specs for compost.
- 15 CHAIRPERSON PETERSEN: Those landscape
- 16 architects, they're employed by Caltrans?
- 17 ACTING DEPUTY DIRECTOR SMITH: Right.
- 18 CHAIRPERSON PETERSEN: So they've been through
- 19 the technical side of all this, and you'll explain it?
- 20 ACTING DEPUTY DIRECTOR SMITH: The target is the
- 21 Caltrans employees that will be using these specs.
- 22 CHAIRPERSON PETERSEN: Great. Thank you.
- 23 ACTING DEPUTY DIRECTOR SMITH: The second one
- 24 relates to the --
- 25 COMMITTEE MEMBER PEACE: John, I was going to ask

- ${\tt 1}$ a quick question. If Caltrans just embraces this and
- 2 starts using compost for all their erosion control and
- 3 everything, is there enough compost out there?
- 4 ACTING DEPUTY DIRECTOR SMITH: Our plan is with
- 5 the specs that we can increase the amount of compost used
- 6 by Caltrans. I think right now it's like 400,000 cubic
- 7 yards per year. We're looking at a very huge potential
- 8 and to drive the market to produce more compost. So we're
- 9 looking at in the millions eventually use by Caltrans.
- 10 Any more questions?
- 11 CHAIRPERSON PETERSEN: Go ahead.
- 12 ACTING DEPUTY DIRECTOR SMITH: The second item
- 13 relates to Rule 4565 being promulgated by the San Joaquin
- 14 Valley Unified Air Pollution Control District. They
- 15 released their first draft of this rule. Those proposed
- 16 air regulations will relate to reducing volatile organic
- 17 compounds from composting and biosolid operations. This
- 18 rule will affect an eight-county area and over 15
- 19 composting facilities.
- 20 Public workshops on the draft rule were held
- 21 October 2nd, 4th, and 6th. The district for now has
- 22 exempted green waste composting facilities from their rule
- 23 for now based on the need to better define the green waste
- 24 composting industry's financial ability to respond to the
- 25 increased emission reduction technologies and the critical

- 1 role they play in assisting local jurisdictions needing
- 2 their disposal reduction mandates.
- 3 As you are already aware, the Board funded a
- 4 \$250,000 project with San Diego State University to
- 5 conduct field emission tests on green waste, food waste,
- 6 and develop best management practices. The purpose of
- 7 this contract is to provide additional information in
- 8 light of this rulemaking. Board staff has met with the
- 9 district staff and has reached agreement on a test
- 10 protocol for the field emission tests which are scheduled
- 11 to begin next week.
- 12 Staff will keep you informed on the progress we
- 13 are making on this project as it unfolds.
- 14 Questions on that?
- 15 CHAIRPERSON PETERSEN: John, is the intent on the
- 16 green waste for municipal programs is the intent or where
- 17 we're going to enclose these facilities?
- 18 ACTING DEPUTY DIRECTOR SMITH: Originally, they
- 19 were proposing to put strict standards similar to South
- 20 Coast which could include enclosing. What we're trying to
- 21 do through this study is to show that those operations
- 22 don't need -- for green waste and food waste don't need to
- 23 be -- at least green waste don't need to be enclosed and
- 24 that we can use best management practices to control the
- 25 VOCs.

- 1 CHAIRPERSON PETERSEN: And PM10s and everything
- 2 else?
- 3 ACTING DEPUTY DIRECTOR SMITH: And everything
- 4 else they're trying to reintroduce.
- 5 Turning to the e-waste update. The E-Waste
- 6 Program has reached a milestone. The volume of e-waste
- 7 collected, recycled, and submitted for payment in the
- 8 first seven months of 2006 exceeded the total volume of
- 9 material for all of 2005.
- 10 In 2005, program received payment claims for 64.8
- 11 million pounds of covered e-waste that were canceled in
- 12 California. So far for 2006, we have received claim for
- 13 65.5 million pounds. We anticipate this rapid growth to
- 14 stabilize as the collection and recycling infrastructure
- 15 matures. Still, it may be necessary to make adjustments
- 16 to the advanced recycling fee or the recovery and
- 17 recycling payment in the coming years.
- 18 Speaking of financial matters, as you recall, the
- 19 Board acted in June of this year to keep both the fee and
- 20 the payment rate unchanged. This was based on data
- 21 received from approved e-waste collectors and recyclers
- 22 concerning their net costs. By the way, annual net cost
- 23 reports are required by regulation every year, every
- 24 March, from e-waste recyclers.
- The Board has contracted with Humboldt State

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1 University and R.W. Beck to assist in the analysis of the

- 2 net cost reports with the aim at informing us about the
- 3 need to make adjustments to the fee and/or payment rates
- 4 from collections and recycling activities. As part of
- 5 their tasks, R.W. Beck is reviewing a statistically
- 6 representative sample of reports to verify that they are
- 7 complete and accurate. While most of the selected reports
- 8 will be reviewed for clarification and adjusted if needed
- 9 via phone, a small number of reports will be selected for
- 10 verification through an on-site review of supporting
- 11 documentation.
- 12 Based partially on the work of our contractor,
- 13 Program staff will refine the net cost reporting process
- 14 with an eye toward improving the quality of data captured
- 15 for the 2006 reports. Related to that, we will be
- 16 offering training on net cost report on the net cost
- 17 reporting process via a series of webinars in January of
- 18 2007 for the collectors and recyclers.
- 19 And that concludes my report. Any questions?
- 20 CHAIRPERSON PETERSEN: Thank you, John.
- 21 Cheryl.
- 22 COMMITTEE MEMBER PEACE: The annual in the cost
- 23 reports, weren't those kind of slow in coming in this
- 24 year? Did you finally get them all in?
- 25 ACTING DEPUTY DIRECTOR SMITH: I believe, yes.

- 1 Initially, they were slow coming in.
- But can you give us some update?
- 3 BRANCH MANAGER WILLD-WAGNER: Good morning.
- 4 Shirley Willd-Wagner with the Electronic Waste Recycling
- 5 Program.
- 6 Yes, many of the net cost reports were slow in
- 7 coming in through several follow-up contacts between our
- 8 staff and the collectors and recyclers. We had a couple
- 9 of extended periods, and we received all but about 24,
- 10 about 24 collectors. All the recyclers submitted. About
- 11 24 collectors were eventually removed from our approved
- 12 collector list, because they did not submit the net cost
- 13 reports.
- 14 We think that most of those whose approval was
- 15 actually revoked were collectors that didn't anticipate
- 16 real actively, that thought they would, applied for
- 17 collector status originally and really kind of haven't
- 18 participated.
- 19 Also, you don't have to be an approved collector
- 20 to enter material into the system. Being an approved
- 21 collector guarantees you the 20 cents a pound minimum
- 22 payment from an approved recycler for all eligible
- 23 materials transferred. But an approved recycler can also
- 24 act as an approved collector and accept material from
- 25 handlers. Does that make sense? Detail --

- 1 CHAIRPERSON PETERSEN: I got it, but I have a
- 2 question. Do we turn around to outreach to some of those
- 3 fall guys to see if there's -- is it a technical thing or
- 4 is it just you're not interested?
- 5 BRANCH MANAGER WILLD-WAGNER: We have had contact
- 6 with virtually all of them a couple of times. As I said,
- 7 for the most part they're just not interested and are not
- 8 participating. A couple of them have appealed and we
- 9 granted their appeal. Those that were interested in
- 10 remaining in the program, they've appealed. They've
- 11 submitted the net cost reports, told us why. They gave us
- 12 the simple reason, and we were able to reinstore them.
- 13 CHAIRPERSON PETERSEN: Great.
- 14 COMMITTEE MEMBER PEACE: Shirley, with the
- 15 e-waste payments, are we finally getting caught up and
- 16 seeing the light of day?
- 17 BRANCH MANAGER WILLD-WAGNER: Loaded question.
- 18 The payment claims that are coming in from the recyclers
- 19 are growing just about exponentially. As John reported,
- 20 our volume is about the same as last time. So with the
- 21 retired annuitants and some of our resources, we're making
- 22 progress as far as what we're being able to pay, but the
- 23 time required is still significant. The average time it's
- 24 taking us to review a claim is still 45 to 47 days because
- 25 the volumes are so much greater. We're seeing some

- 1 payment claims of a million tons a month. We're getting a
- 2 lot of volume. So the days -- we're catching up, but I
- 3 don't know that we can really say that we're within the
- 4 time period, review period we'd like to get.
- 5 COMMITTEE MEMBER PEACE: So have we already hired
- 6 all the people that we can hire?
- 7 BRANCH MANAGER WILLD-WAGNER: No. We are
- 8 currently recruiting for five additional total positions:
- 9 Two more claim reviewers, the Associate Governmental
- 10 Program Analysts, AGPA; and three IWMSs to begin the fraud
- 11 detection and compliance assistance efforts. So we're
- 12 currently recruiting and hope to have folks on board
- 13 within the next month.
- 14 CHAIRPERSON PETERSEN: I want to interrupt one
- 15 second. I'd like to recognize Member Wiggins is here now.
- 16 Okay. The other question in the process of how
- 17 we're looking forward in the program, Shirley, are we --
- 18 because I know there's a ton of paperwork here that -- a
- 19 ton. Are we moving towards looking at some other kinds of
- 20 operations that are out there or streamlining this, we get
- 21 electronic on this and cutback on some of them?
- 22 BRANCH MANAGER WILLD-WAGNER: We are working
- 23 closely with the Department of Finance consultant auditor
- 24 who is looking at the procedures and protocols. And there
- 25 may come a time when perhaps participants who would be

- 1 required to maintain the documentation but not submit to
- 2 us on certain aspects or certain particular parts of the
- 3 payment plan. We're also meeting with the Department of
- 4 Conservation bottle and can folks this Friday to look
- 5 again at their systems, seeing if there's anything more --
- 6 especially their fraud prevention detention systems to see
- 7 if there's anything we can learn. Yes, as you probably
- 8 know, the Information Management Branch is rolling out
- 9 some new technologies in the data tracking system, and we
- 10 are on their list of folks that we could perhaps improve
- 11 some of our reporting.
- 12 CHAIRPERSON PETERSEN: You have a good process
- 13 here and Dennis will be great.
- 14 BRANCH MANAGER WILLD-WAGNER: He's who we're
- 15 meeting with on Friday.
- 16 CHAIRPERSON PETERSEN: Any other questions?
- 17 COMMITTEE MEMBER PEACE: No more questions. But
- 18 before we get started, I guess technically I should ex
- 19 parte Pat Schiavo because he isn't one of us anymore.
- 20 CHAIRPERSON PETERSEN: That's right. I forgot
- 21 too. We're ex partéing you.
- Okay. John.
- 23 ACTING DEPUTY DIRECTOR SMITH: I'm finished.
- 24 CHAIRPERSON PETERSEN: Well, thank you, John.
- 25 Thank you, Shirley, very much. We're going to move on.

- 1 Lorraine, are you ready for the Deputy Director's
- 2 report?
- 3 ACTING DEPUTY DIRECTOR VAN KEKERIX: I think I'm
- 4 good. As ready as I'm going to be.
- 5 CHAIRPERSON PETERSEN: Here we go.
- 6 ACTING DEPUTY DIRECTOR VAN KEKERIX: I'm Lorraine
- 7 Van Kekerix, the Acting Deputy Director for the Diversion,
- 8 Planning, and Local Assistance Division, and I have a
- 9 number of things I'd like to tell you about today.
- 10 The first was the efforts to have a zero waste
- 11 lunch and do a lot of recycling at the Governor and First
- 12 Lady's Conference on Women and Families. The conference
- 13 was held on September the 26th at the Long Beach
- 14 Convention Center. And the Waste Board and the City of
- 15 Long Beach and the Convention Center staff worked to
- 16 increase diversion from large venues as required by law.
- 17 The City of Long Beach representatives, event
- 18 organizers, and venue administration coordinated their
- 19 efforts this year to a greater extent than they did before
- 20 to promote a zero waste event. The event included a
- 21 "great taste, no waste lunch" that was served using
- 22 compostable products. Residuals were then processed for
- 23 composting. More than 2.5 tons of lunch waste from the
- 24 event was processed for composting.
- In addition to the lunch diversion program,

- 1 cardboard was recycled from the exhibitor and food prep
- 2 areas. And all waste that was not source separated or
- 3 composted was routed to a nearby waste-to-energy facility.
- 4 Perhaps the most encouraging outcome of the event
- 5 was the greater role that the venue took this year to
- 6 implement the diversion programs. This is a switch from
- 7 what happened last year where we relied heavily on
- 8 volunteers. The Board staff will be adding information
- 9 about this year's diversion efforts to the website on
- 10 large venues as soon as we get it pulled together and we
- 11 get some more information on how much additional waste was
- 12 recycled from the exhibit hall area.
- 13 And Steve Uselton of the Board's Long Beach
- 14 office was truly instrumental in making this project a
- 15 success, even to the point of phoning to make sure that
- 16 the drivers of the trucks that were to go to the
- 17 composting got out of Bradley Landfill when they entered
- 18 and got turned around and they actually made it to the
- 19 composting facilities. So without Steve's extra added
- 20 efforts, it might not have gotten composted.
- 21 CHAIRPERSON PETERSEN: So Steve was in charge?
- 22 ACTING DEPUTY DIRECTOR VAN KEKERIX: Well, he was
- 23 following up.
- 24 CHAIRPERSON PETERSEN: That's all right. I have
- 25 to explain to everybody here. There were 13,100 people at

- 1 this event: 13,000 women and 100 men. And what we were
- 2 told to do, we did. Meaning the guys. It was a great
- 3 event. It was fabulous. Thank you, Lorraine. Go ahead.
- 4 ACTING DEPUTY DIRECTOR VAN KEKERIX: I also
- 5 wanted to tell you a little bit about disposal reporting.
- 6 The second quarter of the 2006 Disposal Reporting System
- 7 reports will be due from counties and regional agencies on
- 8 October 15th. A number of them have contacted us to tell
- 9 us that they are still working on completing the necessary
- 10 computer system changes to incorporate the new reporting
- 11 requirements under the new DRS regs that just went into
- 12 effect in January. And they have told us that they will
- 13 be a little late in getting their reports in.
- 14 We are also following up with numerous facility
- 15 operators who are not reporting correctly to the counties
- 16 and regional agencies. And some of those may also have
- 17 some computer system changes pending. We expect that by
- 18 the end of the year this will be pretty much resolved.
- 19 But as with any new system, it takes a while to get all
- 20 the pieces in place and make sure everyone's reporting
- 21 correctly.
- 22 Also under Disposal Reporting System information,
- 23 survey week for the third quarter was the 8th through the
- 24 14th of September. And DPLA staff visited 53 facilities
- 25 with trucks full of waste to make sure that each facility

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1 asked the driver where the waste was from. And the number

- 2 of tons that gets charged to each jurisdiction is critical
- 3 in determining that diversion rate. There was only a
- 4 single facility that did not ask for the origin of waste,
- 5 and this is the second consecutive visit where this
- 6 facility did not ask.
- 7 Under the new regulations, if a facility does not
- 8 ask for three successive visits by Board staff, the staff
- 9 will inform the Board at an open public meeting, place the
- 10 name of the non-compliant facility on the list that's
- 11 posted on the website, and the Board may take additional
- 12 actions it deems appropriate.
- 13 There's a web page called Failure to Comply with
- 14 Disposal Reporting System Requirements that lists the one
- 15 or two other facilities that have had issues in the past,
- 16 if you want to take a look at that and see what the
- 17 website looks at. If this particular facility does not
- 18 ask for origin information on the next staff site visit,
- 19 we will be bringing an agenda item to this Committee for
- 20 Board consideration.
- 21 CHAIRPERSON PETERSEN: Lorraine, is it that
- 22 they're just not paying attention?
- 23 ACTING DEPUTY DIRECTOR VAN KEKERIX: I'm not
- 24 certain. I know that staff has been in contact with them
- 25 outside of the site visit itself, and we will just have to

- 1 see.
- 2 CHAIRPERSON PETERSEN: By the way, I want to back
- 3 up for a second. I want to thank all the staff for the
- 4 conference and all you guys did to make that happen. It
- 5 was a yomen's job, and it was huge. And it was amazing
- 6 how that whole place ran and what happened. You guys were
- 7 great. Thank you.
- 8 ACTING DEPUTY DIRECTOR VAN KEKERIX: Thank you.
- 9 The electronic annual report is the vehicle that
- 10 the Board gets information on how jurisdictions are doing.
- 11 The jurisdictions have all been sent a notification letter
- 12 with their password in mid-September. So the
- 13 jurisdictions should be able to go online and fill out
- 14 what diversion programs they are implementing and updating
- 15 their planning document sections.
- 16 In addition, the 2005 disposal reporting data has
- 17 now been posted on the website so that jurisdictions can
- 18 start looking at whether they believe that the Disposal
- 19 Reporting System numbers have some errors and they have
- 20 sufficient time to investigate prior to having to submit
- 21 their diversion rate.
- 22 For those jurisdictions that calculate the
- 23 diversion rate, we have to wait until we get release of
- 24 2005 taxable sales data by the State Board of
- 25 Equalization. And typically, that has happened in early

- 1 December. Once all the jurisdiction adjustment factors
- 2 are available, we will update the diversion rate
- 3 calculator and notify the jurisdictions about the
- 4 availability of the diversion rate calculator and the
- 5 final filing date for the year.
- 6 There is one new section in the EER this year,
- 7 and that is a section required by AB 2176 by Montaez. It
- 8 requires the jurisdictions to report on waste diversion
- 9 activities at large venues and events within each
- 10 jurisdiction. So that's new this year, and we'll be
- 11 starting to get some more information on that.
- 12 We held two multi-family recycling workshops:
- 13 The first one here at the Cal/EPA headquarters on
- 14 September 13th and the second in southern California in
- 15 Diamond Bar on September the 28th. This is an area that a
- 16 lot of jurisdictions haven't focused on because it
- 17 actually can be difficult to tackle.
- 18 Both of these workshops were well attended by
- 19 recycling coordinators and industry service providers.
- 20 And the total attendance for the two workshops was about
- 21 150. There was a great deal of question and answer type
- 22 dialogue between the presenters and the audience. And the
- 23 presentations from the local government coordinators that
- 24 have successful multi-family programs will be added to the
- 25 Board's web page on multi-family diversion programs so

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1 people who were unable to attend have access to some great

- 2 information.
- 3 And the final item that I have is State agency
- 4 reporting. Board staff have received annual reports from
- 5 about 95 percent of the State agencies for the year 2005.
- 6 We are working diligently with the agencies and facilities
- 7 that have reports outstanding to obtain 100 percent
- 8 reporting compliance.
- 9 In addition, we have been sending information up
- 10 to Mark Leary and the Board members on State agencies that
- 11 are over 50 percent. And we have a large number. And we
- 12 are currently scheduled to bring an agenda item to the
- 13 Board in December regarding any agencies or facilities
- 14 that are not in compliance.
- 15 And that concludes my report.
- 16 CHAIRPERSON PETERSEN: That's great, Lorraine.
- 17 Any questions?
- 18 COMMITTEE MEMBER PEACE: I have one question.
- 19 When you were talking about the failure of a facility to
- 20 ask the origin of the waste and you say if they don't do
- $21\,$ it three times -- after the first or second time, do you
- 22 notify them and say this didn't happen and you need to
- 23 start doing this?
- 24 ACTING DEPUTY DIRECTOR VAN KEKERIX: Yes. The
- 25 procedure is that if we visit a facility that's having

- 1 problems and doesn't ask, staff tries to talk with them on
- 2 the spot, see if the manager is around and talk with a
- 3 manager. And then they are sent a written letter. And
- 4 the same procedure is followed after the second one and
- 5 it's noted that if you don't ask the third time that it
- 6 will mean coming to the Board. So staff does try to speak
- 7 with them right on the spot right after they haven't asked
- 8 as well as sending them an official letter.
- 9 COMMITTEE MEMBER PEACE: When you say you bring
- 10 an item to the Board, is it for action? I mean --
- 11 ACTING DEPUTY DIRECTOR VAN KEKERIX: Yes, we get
- 12 direction from the Board on what they want us to do. The
- 13 regulations now say that they will be posted on the
- 14 website. But the Board may choose to take some additional
- 15 measures as well as they deem appropriate.
- 16 CHAIRPERSON PETERSEN: Go ahead, Pat.
- 17 COMMITTEE MEMBER WIGGINS: Well, I had talked
- 18 about publishing the names of the agencies that were out
- 19 of compliance and just for two years. So is that going to
- 20 happen? Because I'm not going to be here in December.
- 21 ACTING DEPUTY DIRECTOR VAN KEKERIX: That's the
- 22 State agencies. And we have found that there weren't
- 23 people who were out of compliance in both years.
- 24 COMMITTEE MEMBER WIGGINS: We're not? What about
- 25 the one that was like 25 percent?

- 1 CHAIRPERSON PETERSEN: The museum in Los Angeles.
- 2 Well, they did a full on giddy-up and started adding up
- 3 all the things around. We went down to see them, and I
- 4 toured the facility. And they weren't counting things
- 5 they were supposed to count. And they just didn't have it
- 6 all together. They have got it together now.
- 7 COMMITTEE MEMBER WIGGINS: So no agency has been
- 8 out of compliance for two years in a row?
- 9 ACTING DEPUTY DIRECTOR VAN KEKERIX: That's my
- 10 understanding. But I'll check with staff to make sure.
- 11 COMMITTEE MEMBER WIGGINS: But if they are, I
- 12 hope we publish this in the paper.
- 13 ACTING DEPUTY DIRECTOR VAN KEKERIX: I think we
- 14 were to come back to the Board.
- 15 COMMITTEE MEMBER WIGGINS: Yeah. Okay.
- 16 CHAIRPERSON PETERSEN: Lorraine, I want to ask
- 17 you a question about the multi-family workshops. In the
- 18 presenters who have programs, did they give you any idea
- 19 of recovery rates on the multi-family programs that they
- 20 have running and how much they were diverting? Were there
- 21 any numbers given out?
- 22 ACTING DEPUTY DIRECTOR VAN KEKERIX: There were
- 23 some numbers, but I'll have to tell you I don't remember
- 24 that. I can get that information out to you. I know for
- 25 some of them they have about the same recovery as they had

- 1 for their residential, single family residential programs.
- 2 CHAIRPERSON PETERSEN: There are some city's
- 3 jurisdictions that are really doing a great job on
- 4 multi-family and others who haven't addressed it. I think
- 5 there are three major cities that haven't.
- 6 Did anybody come up with an idea on collection?
- 7 Did anybody offer up any new approach? Was there anything
- 8 said about, you know, dirty MRFing this material? Or did
- 9 they talk about that at all?
- 10 ACTING DEPUTY DIRECTOR VAN KEKERIX: There were
- 11 some discussions. And some people found that the dirty
- 12 MRFing didn't work as well and other people had success
- 13 with it. So there was really a mix.
- 14 CHAIRPERSON PETERSEN: It's all over the place.
- 15 ACTING DEPUTY DIRECTOR VAN KEKERIX: Yes.
- 16 CHAIRPERSON PETERSEN: So we're still learning.
- 17 ACTING DEPUTY DIRECTOR VAN KEKERIX: We're still
- 18 learning.
- 19 COMMITTEE MEMBER PEACE: Do jurisdictions have to
- 20 report their multi-family, what they do in terms of
- 21 multi-family recycling?
- 22 ACTING DEPUTY DIRECTOR VAN KEKERIX: They would
- 23 report that as one of the programs in the electronic
- 24 annual report.
- 25 COMMITTEE MEMBER PEACE: What was the Montaez

- 1 bill? What does that require?
- 2 ACTING DEPUTY DIRECTOR VAN KEKERIX: That's the
- 3 bill that requires the jurisdictions report about
- 4 diversion occurring at large venues and events.
- 5 COMMITTEE MEMBER PEACE: That was the one this
- 6 year. There was a bill this year that passed that got
- 7 vetoes. What was that going to do in terms of --
- 8 ACTING DEPUTY DIRECTOR VAN KEKERIX: That bill
- 9 had very specific requirements for multi-family recycling.
- 10 And a number of jurisdictions have successful programs
- 11 that operate differently than were in that bill. So there
- 12 are many ways of going about getting multi-family
- 13 recycling.
- 14 COMMITTEE MEMBER PEACE: But most jurisdictions
- 15 already do report on what they're doing?
- 16 ACTING DEPUTY DIRECTOR VAN KEKERIX: They do
- 17 report on what they're doing, yes.
- 18 COMMITTEE MEMBER PEACE: Thank you.
- 19 CHAIRPERSON PETERSEN: Any other questions?
- I guess we'll go to B, Board Item 1.
- 21 ACTING DEPUTY DIRECTOR VAN KEKERIX: Committee
- 22 Item B is Consideration of a Request to Change the Base
- 23 Year to 2003 for the Previously-Approved Source Reduction
- 24 and Recycling Element and Consideration of the Petition
- 25 for Sludge Diversion Credit for the City of Ontario, San

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1 Bernardino County. And Marshalle Graham will be making

- 2 the presentation.
- 3 MS. GRAHAM: Good morning, Committee members.
- 4 The City of Ontario has requested to change its
- 5 base year to 2003. The City originally submitted a new
- 6 base year change request with a diversion rate of 60
- 7 percent. As a result of staff verification and findings,
- 8 staff is recommending that some of the claimed tonnage be
- 9 modified to ensure accuracy and representativeness.
- 10 The recommended changes to the base year data
- 11 will adjust the accepted base year diversion tonnage and
- 12 reduce the diversion rate to 58 percent. As a part of its
- 13 new base year request, the City also submitted a petition
- 14 for slude diversion credit documenting that the sludge
- 15 diversion program has been adequately analyzed, that the
- 16 materials reused do not pose a threat to public health or
- 17 the environment. This program represents approximately 4
- 18 percent of the staff-recommended new base year diversion
- 19 rate.
- 20 Additionally, the City has submitted the
- 21 necessary documentation for claiming biomass diversion
- 22 credit in 2003, which would increase the City's 2003
- 23 diversion rate from 58 to 59 percent. Board staff has
- 24 determined that the information for the City's new base
- 25 year is adequately documented and that it meets the

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1 conditions for claiming slude and biomass diversion credit

- 2 and is therefore recommending Option 2 of the agenda item.
- 3 Present to answer any questions and representing
- 4 the City of Ontario is Bob Figoni and Deborah Allen.
- 5 This concludes my presentation.
- 6 CHAIRPERSON PETERSEN: Great. Thank you. Any
- 7 questions?
- 8 Better recognize Member Mulé. Hi.
- 9 BOARD MEMBER MULÉ: Good morning.
- 10 CHAIRPERSON PETERSEN: Thanks for coming.
- 11 Any questions?
- 12 COMMITTEE MEMBER PEACE: I don't have any
- 13 questions. But if the Board adopts the new Governor's
- 14 policies next week, the base year studies such as this I
- 15 believe will be delegated from now on to the Executive
- 16 Director; is that correct? Yeah. So this might be the
- 17 last one these that we hear the report.
- 18 CHAIRPERSON PETERSEN: Is that right, Elliot?
- 19 STAFF COUNSEL: As currently written for
- 20 consideration next week, we would be delegating approval
- 21 of new base years and waste generation studies that are
- 22 not controversial. So in other words, if there were a
- 23 disagreement with the jurisdiction over how the numbers
- 24 were being counted, those would still come to you. But
- 25 where everybody's in agreement as to the analysis and

- 1 what's being done, those would be delegated.
- 2 CHAIRPERSON PETERSEN: Thank you, Elliot.
- 3 COMMITTEE MEMBER PEACE: With that, I'd like to
- 4 move Resolution 2006-171.
- 5 CHAIRPERSON PETERSEN: Do I hear a second?
- 6 COMMITTEE MEMBER WIGGINS: Second.
- 7 CHAIRPERSON PETERSEN: Deb.
- 8 EXECUTIVE ASSISTANT BALLUCH: Peace?
- 9 COMMITTEE MEMBER PEACE: Aye.
- 10 EXECUTIVE ASSISTANT BALLUCH: Wiggins?
- 11 COMMITTEE MEMBER WIGGINS: Aye.
- 12 EXECUTIVE ASSISTANT BALLUCH: Petersen?
- 13 CHAIRPERSON PETERSEN: Aye.
- 14 We're going to move this to consent.
- 15 And move on to C.
- 16 ACTING DEPUTY DIRECTOR VAN KEKERIX: Agenda Item
- 17 C is Consideration of the Five-Year Review Report of the
- 18 Countywide Integrated Waste Management Plan for the
- 19 Unincorporated Area of Humboldt County. And Jill Simmons
- 20 will make the presentation.
- 21 MS. SIMMONS: Good morning, Committee members.
- 22 Every county and regional agency --
- 23 CHAIRPERSON PETERSEN: You need to turn your mike
- 24 on, please.
- 25 MS. SIMMONS: Every county and regional agency is

- 1 required to review its Countywide or Regional Agency
- 2 Integrated Waste Management Plan every five years after
- 3 the plan was first approved by the Board to determine if
- 4 any revisions of the planning elements that make up the
- 5 plan are necessary.
- 6 Humboldt County completed its first five-year
- 7 review of its County Integrated Waste Management Plan and
- 8 submitted the required report to the Board for review.
- 9 The County has determined that a revision to the plan is
- 10 not necessary at this time.
- 11 Board staff has evaluated the County's review
- 12 report and determined the required elements have been
- 13 addressed. Therefore, it is staff's recommendation that
- 14 the Board approve Humboldt County's findings that a
- 15 revision is not necessary at this time. Louise Jeffrey
- 16 from the County is present to answer any questions.
- 17 This concludes my presentation. Thank you.
- 18 CHAIRPERSON PETERSEN: Questions?
- 19 COMMITTEE MEMBER WIGGINS: I would like to move
- 20 this item. I will move adoption of Resolution 2006-170.
- 21 CHAIRPERSON PETERSEN: Do I hear a second?
- 22 COMMITTEE MEMBER PEACE: Are we on 170? I have
- 23 169. Am I on the right one?
- 24 CHAIRPERSON PETERSEN: It's 169.
- 25 COMMITTEE MEMBER WIGGINS: I'm sorry. I correct

- 1 that to move adoption of Resolution 2006-169.
- 2 CHAIRPERSON PETERSEN: Second?
- 3 COMMITTEE MEMBER PEACE: Second.
- 4 CHAIRPERSON PETERSEN: Deb.
- 5 EXECUTIVE ASSISTANT BALLUCH: Peace?
- 6 COMMITTEE MEMBER PEACE: Aye.
- 7 EXECUTIVE ASSISTANT BALLUCH: Wiggins?
- 8 COMMITTEE MEMBER WIGGINS: Aye.
- 9 EXECUTIVE ASSISTANT BALLUCH: Petersen?
- 10 CHAIRPERSON PETERSEN: Aye.
- 11 COMMITTEE MEMBER PEACE: I believe this is
- 12 another one of those things they're in the Governor's
- 13 policies, if the Board adopts the Governor's policies next
- 14 week that the five-years reviews will also be delegated to
- 15 the Executive Director.
- 16 STAFF COUNSEL BLOCK: That is correct.
- 17 CHAIRPERSON PETERSEN: Now I have one question.
- 18 Okay. So we ship -- it has nothing to do with this item.
- 19 But it's a flag. Maybe, Elliot, you can help us with
- 20 this. Not now, but later.
- 21 I'm very interested to find out shipping. If
- 22 we're taking this material and shipping it to out of
- 23 state, to an out-of-state landfill, how do we -- we don't
- 24 receive the fees off that for the funding of AB 939; is
- 25 that correct?

- 1 STAFF COUNSEL BLOCK: That is correct.
- 2 CHAIRPERSON PETERSEN: And there's probably not a
- 3 whole lot of this going on in the state; right? Do we
- 4 know that?
- 5 STAFF COUNSEL BLOCK: Off the top of my head, I
- 6 don't know what the numbers are at this point. It's gone
- 7 up and down over the last ten years. I'm sure that's
- 8 information we could get you at some future point.
- 9 CHAIRPERSON PETERSEN: I would really like to
- 10 chat about that and see how that is, what kind of tonnage
- 11 we're talking about. That would be great. Thank you.
- We're going to move that to consent.
- 13 COMMITTEE MEMBER WIGGINS: I'd just have a
- 14 problem with the fact that -- I mean, at Potrero Hills,
- 15 they're taking waste from various regions, not in Solano
- 16 County. But they close down landfills. Like the Water
- 17 Board closed down the Sonoma landfill. It could have been
- 18 fixed. But out of site, out of mind as far as waste. I
- 19 think it is so wrong for communities to ship their waste
- 20 to another state. And you know, I just think we need to
- 21 find a resolution or a solution to this problem so that
- 22 people are responsible for their own waste in their own
- 23 community.
- 24 CHAIRPERSON PETERSEN: Well said, Pat. We need
- 25 to do that not now, but we'd definitely like to dig into

- 1 that a little bit. Okay.
- 2 COMMITTEE MEMBER PEACE: And we do, because if
- 3 there's jurisdictions like Sacramento City or County, one
- 4 of those are shipping quite a bit of their waste out of
- 5 the state. They don't pay a fee. So we don't get the
- 6 fee. But they still apply for all our grants and loans
- 7 and all our programs. So that is something I think we
- 8 really do need to look at.
- 9 CHAIRPERSON PETERSEN: Okay. Item D, Lorraine.
- 10 ACTING DEPUTY DIRECTOR VAN KEKERIX: Item D is
- 11 Consideration of the Five-Year Review Report of the
- 12 Regional Agency Integrated Waste Management Plan for the
- 13 Merced County Solid Waste Regional Agency.
- 14 And Jill Simmons will make the presentation on
- 15 this.
- MS. SIMMONS: Good morning, once again, Committee
- 17 members.
- 18 The Merced County Solid Waste Regional Agency
- 19 completed its second five-year review of its Regional
- 20 Agency Integrated Waste Management Plan and submitted the
- 21 required report to the Board for review. The regional
- 22 agency has determined that a revision to the plan is not
- 23 necessary at this time.
- 24 Board staff has evaluated the agency's reviewed
- 25 report and determined the required elements have been

- 1 addressed. Therefore, it is staff's recommendation that
- 2 the Board approve the Merced County Solid Waste Regional
- 3 Agency's findings that a revision is not necessary at this
- 4 time.
- 5 Thank you. This concludes my presentation. And
- 6 are there any questions?
- 7 COMMITTEE MEMBER PEACE: I guess I have a
- 8 question, because in the last item it talked about
- 9 Humboldt Waste Management Authority and it formed a JPA.
- 10 I was just wondering what is different with a JPA than a
- 11 regional agency?
- MS. SIMMONS: They haven't gone through the
- 13 formal process of becoming a regional agency. There's
- 14 many similarities where they work together collaboratively
- 15 on different efforts. But they haven't gone through the
- 16 process coming before the Board to form a regional agency.
- 17 STAFF COUNSEL BLOCK: Let me go ahead and add
- 18 onto that. Basically, you can have a JPA that's not a
- 19 regional agency. In order to be a regional agency, you
- 20 have to be a JPA. There are JPAs that have existed long
- 21 before AB 939. Primarily focused on operating landfills
- 22 or the solid waste system. The regional agency under our
- 23 statute is specific where jurisdictions are agreeing to
- 24 work together and share diversion, share how they're going
- 25 to be reviewed in complying with the Act to us. So in the

- 1 context of Humboldt JPA, they're not a regional agency.
- 2 That JPA runs their system, but those jurisdictions are
- 3 still evaluated individually.
- 4 COMMITTEE MEMBER PEACE: Thank you.
- 5 CHAIRPERSON PETERSEN: Any other questions?
- 6 Do I hear a motion?
- 7 COMMITTEE MEMBER PEACE: I'd like to move
- 8 Resolution 2006-170.
- 9 COMMITTEE MEMBER WIGGINS: Second.
- 10 CHAIRPERSON PETERSEN: Deb.
- 11 EXECUTIVE ASSISTANT BALLUCH: Peace?
- 12 COMMITTEE MEMBER PEACE: Aye.
- 13 EXECUTIVE ASSISTANT BALLUCH: Wiggins?
- 14 COMMITTEE MEMBER WIGGINS: Aye.
- 15 EXECUTIVE ASSISTANT BALLUCH: Petersen?
- 16 CHAIRPERSON PETERSEN: Aye.
- 17 Okay. E.
- 18 ACTING DEPUTY DIRECTOR VAN KEKERIX: Item E is
- 19 Consideration of the Amended Nondisposal Facility Element
- 20 for the City of Los Angeles in Los Angeles County. And
- 21 Primitivo Nunez will make the presentation.
- MR. NUNEZ: Good morning, Committee members.
- 23 The City of Los Angeles has amended its
- 24 nondisposal facility element by identifying and describing
- 25 two existing nondisposal facilities. The City has

- 1 identified the bin Rental and Canyon Disposal, which is a
- 2 construction/demolition transfer/processing sorting
- 3 facility. The City has also identified the North Hills
- 4 Recycling Facility which is a chipping, grinding, and
- 5 composting facility. Both of those facilities are now
- 6 required to obtain permits under the Board's new tiered
- 7 permitting regulations. Each of the facility operators
- 8 plan to apply for a registration permit from the LEA.
- 9 This concludes my presentation. Thank you.
- 10 CHAIRPERSON PETERSEN: Questions?
- 11 Do I hear a motion?
- 12 COMMITTEE MEMBER PEACE: Again, this is another
- 13 one of those things if the Board approves the Governor's
- 14 policies next week that this will be another one of those
- 15 things that is delegated to the Executive Director.
- 16 With that, I will move Resolution 2006-172.
- 17 COMMITTEE MEMBER WIGGINS: Second.
- 18 EXECUTIVE ASSISTANT BALLUCH: Peace?
- 19 COMMITTEE MEMBER PEACE: Aye.
- 20 EXECUTIVE ASSISTANT BALLUCH: Wiggins?
- 21 COMMITTEE MEMBER WIGGINS: Aye.
- 22 EXECUTIVE ASSISTANT BALLUCH: Petersen?
- 23 CHAIRPERSON PETERSEN: Aye.
- I would like to make sure that the last item and
- 25 this item get moved to consent, please.

- 1 Okay. We are on the F.
- 2 ACTING DEPUTY DIRECTOR VAN KEKERIX: Item F is
- 3 Consideration of the Amended Nondisposal Facility Element
- 4 for the City of Santa Fe Springs, Los Angeles County. And
- 5 Primitive Nunez will make this presentation as well.
- 6 MR. NUNEZ: The City of Santa Fe Springs has
- 7 amended its nondisposal facility element by describing two
- 8 existing facilities: The Norwalk Industries Transfer
- 9 Station and the Norwalk Industries Green Waste Processing
- 10 Facility.
- 11 These facilities currently operate under separate
- 12 permits as described in the agenda item. The operator of
- 13 these facilities, Norwalk Industries, plans to apply for a
- 14 registration permit for each of the facilities from the
- 15 LEA.
- 16 And this concludes my presentation. Thank you.
- 17 CHAIRPERSON PETERSEN: Any questions?
- 18 COMMITTEE MEMBER PEACE: I'd like to move
- 19 Resolution Number 2006-181.
- 20 COMMITTEE MEMBER WIGGINS: Second.
- 21 EXECUTIVE ASSISTANT BALLUCH: Peace?
- 22 COMMITTEE MEMBER PEACE: Aye.
- 23 EXECUTIVE ASSISTANT BALLUCH: Wiggins?
- 24 COMMITTEE MEMBER WIGGINS: Aye.
- 25 EXECUTIVE ASSISTANT BALLUCH: Petersen?

37 1 CHAIRPERSON PETERSEN: Aye. 2 Item G. 3 Consent. 4 ACTING DEPUTY DIRECTOR VAN KEKERIX: Item G is a 5 Discussion of Requirements to Consider in Making a 6 Determination of Good Faith Effort for a Jurisdiction's 7 Biennial Review. We'll be having some good faith effort 8 recommendations, and we wanted to have this discussion item prior to those so that the Board could have the 10 discussion without considering the items at the same time. 11 And Catherine Cardoza will make this 12 13 presentation. 14 (Thereupon an overhead presentation was 15 presented as follows.) ACTING BRANCH MANAGER CARDOZA: Good morning, 16 17 Committee members. Before we present the five biennial review agenda 18 items we have for you this month, I'd first like to 19 discuss the concept of good faith effort as it relates to 20 determining compliance. 22 --000--23 ACTING BRANCH MANAGER CARDOZA: The Integrated 24 Waste Management Act of 1989 required each city and county 25 for a jurisdiction to implement plans to divert 25 percent

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1 of their waste streams by 1995 and 50 percent by 2000. 2 --000--3 ACTING BRANCH MANAGER CARDOZA: The jurisdictions 4 were also required to first develop those plans by selecting which programs they would implement and by when, et cetera. 7 --000--ACTING BRANCH MANAGER CARDOZA: Similarly, each 8 jurisdiction was also required to develop a household hazardous waste element, or a HHWE, that identified those 10 programs they had selected to implement to ensure the 11 proper management and handling of household hazardous waste to keep those materials out of the landfill. 13 14 --000--ACTING BRANCH MANAGER CARDOZA: AB 939 also 15 required jurisdictions to annually report to the Board 16 their progress in implementing those plans, and it 17 18 required the Board to evaluate at least once every 19 two years the adequacy of each jurisdiction's progress with program implementation. That evaluation or biennial 20 review also includes evaluating each jurisdiction's progress in achieving and maintaining the numerical diversion requirement of the Act. 23

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ACTING BRANCH MANAGER CARDOZA: What types of

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- 1 questions does the Board consider as part of a biennial
- 2 review? Some of the key questions are, did the
- 3 jurisdiction implement the programs selected in its SRRE?
- 4 If not, why not? And did they implement any alternative
- 5 programs instead or in addition to those selected because
- 6 of any changes in the jurisdiction's waste streams since
- 7 the SRRE was adopted? And what is the jurisdiction's
- 8 diversion rate? And how has it changed from previous
- 9 years? And lastly, does its current rate appear to be
- 10 supported by the programs the jurisdiction is
- 11 implementing?
- --000--
- 13 ACTING BRANCH MANAGER CARDOZA: In addition to
- 14 periodic site visits for the jurisdiction, Board staff
- 15 also analyzes various types of documentation during the
- 16 biennial review. This may include some combination of a
- 17 jurisdiction's SRRE and HHWE and annual reports, disposal
- 18 reporting information usually from the Board's Disposal
- 19 Reporting System, and any previous time extension
- 20 petitions or a Board-approved reduced diversion
- 21 requirement, previous related agenda items, for example, a
- 22 Board-approved new base year or any sludge diversion
- 23 petitions, any related correspondence with the Board, and
- 24 any additional information the jurisdiction may have
- 25 submitted to document its program implementation efforts

- 1 or related to its diversion claim, such as a biomass
- 2 diversion or a disaster waste reduction claim.
- 3 --000--
- 4 ACTING BRANCH MANAGER CARDOZA: As specified in
- 5 statute, compliance with the Act requires jurisdictions to
- 6 implement the diversion programs they selected in their
- 7 SRRE or alternative programs when necessary as well as
- 8 meeting the diversion goal. It is important to understand
- 9 that just meeting the diversion goal alone does not
- 10 indicate compliance with the Act. Diversion rates must be
- 11 supported by program implementation and again those
- 12 selected in the SRRE and/or alternative programs as noted
- 13 in their annual report.
- 14 --000--
- 15 ACTING BRANCH MANAGER CARDOZA: Core to
- 16 determining whether a jurisdiction has adequately
- 17 implemented its SRRE to achieve the diversion goals of the
- 18 Act is determining its good faith effort to implement
- 19 diversion programs. Statute defines a showing of good
- 20 faith effort as when a city, county, or regional agency
- 21 has made all reasonable and feasible efforts to implement
- 22 those programs or activities identified in its SRRE or
- 23 HHWE or alternative programs or activities that achieve
- 24 the same or similar results.
- 25 A jurisdiction will be required to demonstrate to

- 1 the Board its good faith efforts, and the Board will
- 2 determine the adequacy of that effort as described by the
- 3 city, county, or regional agency.
- 4 There is a further definition of good faith
- 5 effort in statute where a jurisdiction is exploring
- 6 improved technology for managing its waste, but no
- 7 jurisdiction has attempted to use this for establishing
- 8 its good faith effort to implement diversion programs to
- 9 date.
- 10 --00o--
- 11 ACTING BRANCH MANAGER CARDOZA: Statute also
- 12 specifies certain factors the Board must take into
- 13 consideration when determining the jurisdiction's good
- 14 faith effort to meet the requirements of the Act when the
- 15 jurisdiction's diversion rate is below 50 percent. These
- 16 are natural disasters declared within the jurisdiction,
- 17 budgetary conditions within the jurisdiction that could
- 18 not be remedied by adding or modifying solid waste fees,
- 19 and work stoppages that directly prevent a jurisdiction
- 20 from its SRRE.
- 21 --000--
- 22 COMMITTEE MEMBER PEACE: When it says natural
- 23 disasters, that still means they have to make a good faith
- 24 effort to divert as much as they can?
- 25 ACTING BRANCH MANAGER CARDOZA: Yes. That's just

- 1 asking to consider as a possible challenge to having reach
- 2 the goal.
- 3 CHAIRPERSON PETERSEN: I'm sorry. I'm going to
- 4 interrupt. You did say that none of the jurisdictions
- 5 have looked at other programs to add on to get them above
- 6 let's say below the 50 percent and --
- 7 ACTING BRANCH MANAGER CARDOZA: No. I was
- 8 referring to that definition, the other definition about
- 9 improved technology. No jurisdiction has attempted to
- 10 show a good faith effort based on that part of statute.
- 11 CHAIRPERSON PETERSEN: So we haven't seen that
- 12 yet?
- 13 ACTING BRANCH MANAGER CARDOZA: Correct.
- 14 COMMITTEE MEMBER WIGGINS: Could you go back a
- 15 slide?
- 16 ACTING BRANCH MANAGER CARDOZA: This one?
- 17 COMMITTEE MEMBER WIGGINS: Thank you.
- 18 ACTING BRANCH MANAGER CARDOZA: In addition to
- 19 allowing time extensions to meet the 50 percent diversion
- 20 goal through December of 2005, SB 1066 also added
- 21 additional criteria for the Board to consider when
- 22 determining a jurisdiction's good faith effort to achieve
- 23 the goal. These include: The impact of the failure of
- 24 governmental agencies located within a jurisdiction to
- 25 implement diversion programs on the host jurisdiction's

- 1 ability to reach the goal; whether the jurisdiction has
- 2 requested and been granted an extension for meeting or a
- 3 reduction in the diversion requirements; and other
- 4 criteria which may be added in future revisions to the
- 5 Board's enforcement policy that was originally adopted in
- 6 April of 1995.
- 7 --000--
- 8 COMMITTEE MEMBER PEACE: What does that mean? I
- 9 read that in the agenda item, other criteria. But it's
- 10 other material added. What does that mean?
- 11 STAFF COUNSEL BLOCK: Did you mean the as added
- 12 part or the emphasis added part?
- 13 COMMITTEE MEMBER PEACE: It says emphasis added.
- 14 STAFF COUNSEL BLOCK: That just means it's
- 15 bolded. It was just bolded on the -- because we're now
- 16 going to talk about the enforcement policy.
- 17 COMMITTEE MEMBER PEACE: It says other criteria
- 18 may be added in the future. Does that mean we can add
- 19 other criteria?
- 20 ACTING DEPUTY DIRECTOR VAN KEKERIX: Yes. The
- 21 Board can add additional criteria to the CWIMP enforcement
- 22 policy. The first one was adopted in 1995. A revision
- 23 was adopted in 2001. And that specifies additional
- 24 criteria that the Board will look at when making a good
- 25 faith effort.

- 1 CHAIRPERSON PETERSEN: Catherine, can you back up
- 2 one more slide for Member Wiggins, please?
- 3 ACTING BRANCH MANAGER CARDOZA: This one.
- 4 COMMITTEE MEMBER WIGGINS: Thank you.
- 5 ACTING BRANCH MANAGER CARDOZA: This
- 6 Board-adopted policy known as the CWIMP Enforcement Policy
- 7 II was last revised and approved by the Board in 2001.
- 8 This outlines the basis for the Board's determination of a
- 9 jurisdiction's compliance with a diversion program
- 10 implementation and goal achievement requirements of the
- 11 Act. And as staff explained last month in a presentation
- 12 on the biennial review process, this policy is applied on
- 13 a case by case basis.
- 14 --000--
- 15 ACTING BRANCH MANAGER CARDOZA: In essence, the
- 16 policy lays out what the Board will consider during a
- 17 biennial review of a jurisdiction's progress in
- 18 implementing its SRRE to achieve the diversion goals.
- 19 Specifically, the policy identifies: The criteria used to
- 20 determine whether jurisdictions have implemented their
- 21 SRRE and HHWE; mechanisms the Board and jurisdiction will
- 22 use to achieve compliance with the implementation
- 23 mandates, and the structure that will be used to determine
- 24 any fines that may be levied against a jurisdiction that
- 25 have been issued a compliance order for failure to

- 1 implement its SRRE and that fail to meet the requirements
- 2 of that order.
- 3 --000--
- 4 ACTING BRANCH MANAGER CARDOZA: Once staff has
- 5 conducted the necessary site visits and reviewed all
- 6 relevant documentation, they must ultimately decide what
- 7 they will recommend to the Board regarding the
- 8 jurisdiction's level of compliance. To help in this
- 9 decision, the enforcement policy describes four basic
- 10 compliance scenarios. These are: Implementing all or
- 11 most programs and meeting the diversion rate; implementing
- 12 some or all programs but not meeting the diversion
- 13 requirements; implementing a small number of programs and
- 14 meeting the diversion requirements; and lastly, not
- 15 implementing programs and not meeting the diversion
- 16 requirements.
- --o0o--
- 18 ACTING BRANCH MANAGER CARDOZA: It is important
- 19 to note that these criteria were developed to provide
- 20 example or illustrative scenarios for determining the
- 21 extent to which a jurisdiction has implemented or shown a
- 22 good faith effort to implement their selected diversion
- 23 programs.
- 24 The criteria are not prescriptive and they are
- 25 not a checklist. But they do provide the public -- the

- 1 regulated public with a list of the types of issues that
- 2 will be examined as parted of a biennial review.
- 3 The CWIMP Enforcement effort was not intended to
- 4 mandate that each criteria be adhered to, and that if not,
- 5 that a local jurisdiction be found to be in a failure
- 6 situation.
- 7 --000--
- 8 ACTING BRANCH MANAGER CARDOZA: Given that, what
- 9 are the possible outcomes then of the biennial review?
- 10 Staff will either recommend the Board find the
- 11 jurisdiction is in compliance because it is implementing
- 12 programs and has a diversion rate at or above 50 percent
- 13 or at its Board-approved reduced rate or that the
- 14 jurisdiction is in compliance because it is either
- 15 adequately implementing programs but not reaching the
- 16 50 percent goal or it is only implementing a few programs
- 17 but never the less achieving or surpassing 50 percent. Or
- 18 lastly, the jurisdiction could be issued a Compliance
- 19 Order for not implementing programs and not achieving the
- 20 diversion goal. And failure to meet the requirements of a
- 21 Compliance Order may result in fines of up to \$10,000 a
- 22 day until the requirements are met.
- --000--
- 24 ACTING BRANCH MANAGER CARDOZA: In summary, the
- 25 Act allows the Board to approve a jurisdiction's progress

- 1 of implementing diversion programs based on its good faith
- 2 effort to implement programs even if it has not achieved
- 3 the 50 percent goal. And criteria for considering a
- 4 jurisdiction's good faith efforts are specified in
- 5 statute.
- 6 And additional biennial review criteria for
- 7 determining a jurisdiction's level of compliance with the
- 8 diversion requirements of the Act are included in the
- 9 Board's adopted policy document, CWIMP Enforcement Policy
- 10 Part II, as revised in August 2001. That document has
- 11 been incorporated into statute and acts as a guide for the
- 12 Board in its determination of compliance with the Act.
- 13 That concludes my presentation.
- 14 --00o--
- 15 ACTING BRANCH MANAGER CARDOZA: Are there any
- 16 questions?
- 17 CHAIRPERSON PETERSEN: Questions.
- 18 COMMITTEE MEMBER PEACE: Well, you know what I
- 19 consider good faith effort I guess that means to me a
- 20 jurisdiction has in its plans or plans of correction, you
- 21 know, C&D ordinance, a multi-family recycling ordinance,
- 22 commercial recycling mandate. Are these things you look
- 23 at then, these are the kinds of things you look at when
- 24 you consider if they're making a good faith effort?
- 25 STAFF COUNSEL BLOCK: Let me go ahead and kind of

- 1 jump in. There's kind of a two part answer to that.
- 2 The statute's definition of a good faith effort
- 3 is all reasonable and feasible efforts to implement the
- 4 programs that the jurisdiction has selected. So when
- 5 staff is making their review, they're looking at what did
- 6 the jurisdiction say it was going to do in latter days
- 7 both in the SRRE and also in their 1066 if they have one.
- 8 And did they do that? Did they make all reasonable and
- 9 feasible efforts to implement those programs? Good faith
- 10 effort is not were there other things they could have
- 11 done.
- 12 So the second part of that question and the
- 13 second part of the answer is I think staff would be
- 14 looking at whether they have those other programs as well
- 15 as if they weren't originally selected, because the
- 16 statute also says if they have done more than they said
- 17 they could do, we could take that into account. But they
- 18 can't -- a jurisdiction cannot be found to have not made a
- 19 good faith effort for not doing something that they never
- 20 said they were going to do in the first place.
- 21 COMMITTEE MEMBER PEACE: So we can't say, you
- 22 have a lot of multi-family units in your jurisdiction.
- 23 You don't have any multi-family recycling. You're only at
- 24 35 percent. I think you need to have multi-family
- 25 recycling.

- 1 STAFF COUNSEL BLOCK: The Board is always free to
- 2 make suggestions to jurisdictions as to how they can do a
- 3 better job, absolutely. But within the context of
- 4 determining whether they are complying with the statute or
- 5 not, you're correct. You would not be able to tell them
- 6 no.
- 7 And let me back up.
- 8 COMMITTEE MEMBER PEACE: And we would be able to
- 9 put them on a Compliance Order?
- 10 STAFF COUNSEL BLOCK: If, in fact -- you're
- 11 correct. If, in fact, the determination was that there
- 12 hadn't been a good faith effort since they hadn't made the
- 13 goal, they hadn't done a good job of doing what they said
- 14 they would do, at that point essentially you've almost got
- 15 a rebooting of what's going on. And the Board in the
- 16 context of a Compliance Order at that point can look more
- 17 broadly and specifically direct.
- 18 Within a Compliance Order, okay, we gave you the
- 19 benefit of the doubt. You came with a plan to how you
- 20 were going to meet the goal. It didn't work, number one.
- 21 Number two, you really didn't do everything you said you
- 22 would do. Therefore, we now have an extra level of
- 23 control over what you're going to do. We're going to now
- 24 actually direct some specific things to be done.
- 25 But if they, in fact, have done everything and

- 1 done a good job of doing everything they said they would,
- 2 you don't get to that role.
- 3 Now, the SB 1066 provisions and the time
- 4 extensions and like essentially kind of formed a bridge
- 5 between those two things. And that's one of the reasons I
- 6 think this has gotten a little muddled over the years,
- 7 because the 1066 process has essentially allowed
- 8 jurisdictions to enlarge on what they said they would do.
- 9 And they have involved -- because staff is so involved in
- 10 providing guidance, they have involved a lot more give and
- 11 take with the jurisdictions over what makes sense as we
- 12 all move toward trying to divert as much as possible.
- 13 But ultimately in terms of finding somebody out
- 14 of compliance, it doesn't change that sort of basic
- 15 scenario. And that's based on the very beginning of 939
- 16 was set out as you've got 500 plus jurisdictions with 500
- 17 plus different situations. We need to set out the basic
- 18 goal. But they each based on their own circumstance need
- 19 to figure out what makes the most sense for them.
- 20 CHAIRPERSON PETERSEN: So Elliot, everybody got
- 21 together and figured out their own jurisdictions what they
- 22 were going to do and their design to get to 50 percent
- 23 what was state of the art at the time. I got that. So
- 24 now we're there and some of them aren't making it. But
- 25 there's other things they can do now that we know

- 1 state-of-the-art now to come up to the top. So we have to
- 2 change the SRRE; right? Is that what has to happen?
- BOARD MEMBER MULÉ: Excuse me, Chair Petersen. I
- 4 guess I have written down a question how often can a SRRE
- 5 be updated or can it be updated? Because I was thinking
- 6 pretty much along the same lines as you were. You know,
- 7 when these SRREs were developed back in the early '90s,
- 8 situations, technology was different, and frankly the
- 9 waste stream was different. And so we now have
- 10 significant portions of the waste stream, such as C&D
- 11 material, that didn't exist back in the early '90s or
- 12 existed in a much lower percentage.
- 13 And so I guess my question is along the same
- 14 lines as the Chair's of how often can a SRRE be updated?
- 15 It should be updated when you think about it. So if you
- 16 can help us with that, I think that would help answer some
- 17 of those questions.
- 18 STAFF COUNSEL BLOCK: I'm pulling something up
- 19 right now. There is a provision in the statute for a
- 20 five-year review. But let me just --
- 21 ACTING BRANCH MANAGER CARDOZA: Jurisdictions
- 22 update their SRREs annually in the annual report. They're
- 23 always adding new things as they come across them and as
- 24 they find it reasonable and feasible to do. But the
- 25 impression is can we mandate they do that as a part of

- 1 defining good faith effort? And that's a different
- 2 discussion.
- 3 BOARD MEMBER MULÉ: To me, I would think it would
- 4 be in the best interest to update this.
- 5 ACTING BRANCH MANAGER CARDOZA: Most do want to
- 6 meet 50 percent.
- 7 BOARD MEMBER MULÉ: We deleted this program
- 8 because that's not being effective. However, we added
- 9 these three programs.
- 10 So the SREEs in theory can be updated on an
- 11 annual basis. They can be updated by the jurisdiction.
- 12 STAFF COUNSEL BLOCK: There is a requirement they
- 13 be reviewed at least once every five years. They can be
- 14 reviewed more often. And what we have done over the
- 15 years -- because the revision process itself involves a
- 16 fair amount of procedure, public hearings, some specific
- 17 items that tend to get -- you get bogged down in some
- 18 procedure.
- 19 What we have done in recognition of a lot of
- 20 these programs move fast and get added quickly, we have
- 21 allowed jurisdictions -- obviously they go through their
- 22 own normal process to update through their annual report
- 23 where they added programs. They're adding to the annual
- 24 report. Because again they're adding it. So there's
- 25 really no reason for us to have any difficulty with them

- 1 deciding to do more rather than less.
- 2 So again, when we're doing our review in terms of
- 3 whether they've implemented what they said they with do,
- 4 it's including those things they've added that said they
- 5 were going to do.
- 6 BOARD MEMBER MULÉ: Staff takes all of that into
- 7 consideration in determining if they met it.
- 8 CHAIRPERSON PETERSEN: So do we have any
- 9 jurisdictions where we've sat down with them and said,
- 10 "You know, you could have this and put you right over the
- 11 top." And they said, "Well, no. We don't want that to
- 12 happen." Has that happened?
- 13 ACTING BRANCH MANAGER CARDOZA: Usually if their
- 14 jurisdiction says no, it's because they don't have the
- 15 resources to do so.
- 16 CHAIRPERSON PETERSEN: Or the political will;
- 17 right?
- 18 BOARD MEMBER MULÉ: Well, I just want to make a
- 19 comment here. I think it's important. There was one of
- 20 the slides here in this presentation that this is -- we
- 21 want to avoid an across-the-board checklist. And again,
- 22 the way the Act was written was to allow jurisdictions to
- 23 develop programs based on their jurisdiction's waste
- 24 characterizations and needs. So we need to keep that in
- 25 mind.

- 1 And I guess I just have faith in our staff that
- 2 they're looking at all of that when they do make those
- 3 determinations and bring them to us to consider. You
- 4 know, I think our staff, you know, does a lot of
- investigation and research and follow up and to ensure
- 6 these jurisdictions are making their good faith effort. I
- 7 mean, that's their job.
- 8 COMMITTEE MEMBER WIGGINS: Especially for rural
- 9 counties.
- 10 CHAIRPERSON PETERSEN: Right.
- 11 Are there any other questions or comments?
- 12 COMMITTEE MEMBER WIGGINS: Yeah.
- 13 CHAIRPERSON PETERSEN: Go ahead, Member Wiggins.
- 14 COMMITTEE MEMBER WIGGINS: It looks like staff
- 15 really is going to determine whether they're making a good
- 16 faith effort. Although it says that the jurisdiction will
- 17 be required to demonstrate to the Board its good faith
- 18 effort, it's really staff that's going to be telling us
- 19 whether they've made a good faith effort or not.
- 20 And so my next question is, with this discussion,
- 21 what do you want to hear from the Board? The item is
- 22 Discussion of Requirements to Consider in Making a
- 23 Determination of Good Faith Effort for a Jurisdiction's
- 24 Biennial Review. So my question is, what do you want to
- 25 hear from the Board?

- 1 ACTING BRANCH MANAGER CARDOZA: It was an
- 2 informational item to explain the basis for where we're
- 3 coming from when we make -- based on our review of the
- 4 information provided by the jurisdiction. It's our best
- 5 analysis of what they have and to make that
- 6 recommendation. So it was just an education to explain
- 7 what the basis of good faith effort is.
- 8 COMMITTEE MEMBER WIGGINS: Thank you.
- 9 COMMITTEE MEMBER PEACE: When I look at this, as
- 10 a Board member, I think we need to step it up a notch.
- 11 You're looking at these -- I realize they're biennial
- 12 review findings for 03/04. We have to move forward. A
- 13 lot of these jurisdictions are still not at 50 percent.
- 14 Or a lot of them were at 50 percent and now they've
- 15 dropped. That really concerns me, especially when we see
- 16 the ones that are 50 now that dropped.
- 17 And you did mention that the Board could consider
- 18 additional criteria to look at when making a good faith
- 19 effort. I was wondering is there any way we can step it
- 20 up a notch to look at more things? Are they doing like
- 21 with the multi-family recycling, you know. If they're not
- 22 at 50 percent, we can say I think you need this.
- 23 But aside from that, also like Board Member
- 24 Wiggins mentioned, the rural counties. I know there is
- 25 probably a lot of smaller rural counties that probably

- 1 realistically will never get to 50 percent.
- 2 But I'm sure everybody realizes that to get to
- 3 50 percent, the jurisdictions, that they're required to do
- 4 as mandated in AB 939 can only be sustained if we close
- 5 the loop by recycling and buying recycled. And that means
- 6 more than just buying recycled paper and toner cartridges
- 7 that we've heard before. I'm wondering is there other
- 8 criteria that we can put in place to say we know you're
- 9 never going to reach the 50 percent, but maybe you can
- 10 show a good faith effort by using refined oil in the city
- 11 vehicles, using recycled paint on your city buildings,
- 12 making sure you use compost and mulch along their roads
- 13 for drainage control and in their carts. I'm just
- 14 wondering what we can do to try to push the recycled
- 15 market. Because if we aren't going buy the recycled
- 16 stuff, then you're never going to --
- 17 STAFF COUNSEL BLOCK: The reality is I'm sure
- 18 there are absolutely other things we can do, and we could
- 19 look at enforcement policies that was mentioned. It was
- 20 first adopted in '95 and we revised it in 2001.
- 21 Historically, one of the interesting things about
- 22 this, it was mentioned before when you were asking a
- 23 question about the statute talking about provisions. The
- 24 enforcement policy was something that we developed
- 25 internally starting in probably about '93 as we started

- 1 grappling with how we were going to evaluate good faith
- 2 effort, which it's a fairly subjective word with a fairly
- 3 subjective definition.
- 4 But we realized early on coming up with some
- 5 other subjective words to further define it wasn't going
- 6 to help. So enforcement policy part two is really
- 7 designed almost like a process is. As we get a
- 8 jurisdiction to review, how are we going to go about --
- 9 what are we going to look at when we try to figure out
- 10 that sort of broader definition? It was developed with a
- 11 lot of workshops, a lot of input from a lot of folks. And
- 12 we had a lot of consensus from folks that this -- on all
- 13 stakeholders this was kind of the common sense way. This
- 14 is how we can sort of fit the square peg in a round hole.
- 15 So much so we were actually as surprised as anybody else
- 16 when it ended up in the statute. This was primarily an
- 17 internal process how we were going about doing these.
- 18 The League of Cities first sponsored the bill
- 19 that first put it into the statute. I'm pretty sure it
- 20 was authored by Byron Sher, because we came up with a nice
- 21 product after probably a year plus of input. This is a
- 22 good process for doing that. And then they actually put
- 23 it into statute which helped us in terms of so we didn't
- 24 have to do any kind of regulatory action and actually
- 25 added that language that said and any subsequent revision.

- 1 So really trusting the Board's process to -- if we were
- 2 going to look at it again, we were going to go through the
- 3 same process. That's what we did again in 2001, as we
- 4 knew we needed to make some adjustments to it. We did
- 5 that again ultimately resulting in a revision in 2001.
- 6 It's a long answer to get to. We absolutely can
- 7 look at it one more time. It's analogous to the five-year
- 8 reviews the jurisdictions do if you will every five years.
- 9 There's probably a number of those things.
- 10 But if what you are asking is can we do it today,
- 11 I think the answer to that is no. But we absolutely
- 12 long-term looking to the future if we want to start
- 13 planning with that, talking about looking at it's a new
- 14 world from '95, a lot has changed since then, it's within
- 15 your ability to direct us to start that process. But we
- 16 couldn't do it today, if you will. Essentially, we're
- 17 explaining the rules.
- 18 COMMITTEE MEMBER PEACE: Things have changed over
- 19 the last six years. Maybe we should look at them again.
- 20 CHAIRPERSON PETERSEN: The technology is moving
- 21 faster. I mean, they're ahead of us now in where we're
- 22 going. We have to look at something here to take the next
- 23 steps. That's what I think. Push the envelope. Kick it
- 24 up a notch, like Cheryl said.
- 25 COMMITTEE MEMBER PEACE: If there are still

- 1 jurisdictions that say this is never going to get there,
- 2 there's other things they can do. They can send it back
- 3 and say, "I guess we are at 35 percent. There's nothing
- 4 else we can do." Maybe they can at least help drive the
- 5 markets for the recycled products that will ultimately
- 6 help the State with the problem for the overall diversion.
- 7 CHAIRPERSON PETERSEN: Cheryl, I think it's
- 8 two-fold: Driving the market and driving the technology
- 9 to make this all above and beyond the 50 percent.
- 10 BOARD MEMBER MULÉ: Thank you, Mr. Chair.
- 11 And I think staff is attempting to do that on a
- 12 number of fronts. But one being the recycled content
- 13 materials marketing program is to go out and educate the
- 14 jurisdictions how they can create their own destiny via
- 15 939 and go beyond 50 percent by utilizing the recycled
- 16 content materials such as RAC and TDA and mulch and
- 17 compost. And then the other front that staff is working
- 18 on and doing a fantastic job with is the Caltrans speck
- 19 projects. Because we know that by driving those markets,
- 20 creating that market demand is going to again help divert
- 21 this material, create the markets, and help the
- 22 jurisdictions making them see the 50 percent.
- 23 COMMITTEE MEMBER PEACE: Close the loop.
- 24 CHAIRPERSON PETERSEN: I know we're running a
- 25 little late on items here, but is there any other

- 1 questions?
- 2 COMMITTEE MEMBER WIGGINS: Yeah. I'm just
- 3 curious. Some of the rural counties have in their
- 4 biennial review have gone down over time in their
- 5 diversion. Trinidad, for example, started out in the year
- 6 2004. And in 2004, it was 47 percent. Willis went
- 7 down --
- 8 CHAIRPERSON PETERSEN: I think, Pat --
- 9 COMMITTEE MEMBER WIGGINS: Rio Dell went down.
- 10 Why would they be going down? Is it because there's
- 11 housing going on that --
- 12 CHAIRPERSON PETERSEN: There's a lot of issues
- 13 with rural jurisdictions.
- 14 You don't mind me answering this question?
- 15 When they have a major business let's say that's
- 16 in the community and they shut down, like a saw mill or
- 17 something that creates a loss of employment and they're
- 18 out of town, they're gone, and their recovery rate is
- 19 dropping because everybody is moving. Things happen in
- 20 small communities when they have a large industry moving
- 21 out. Huge impact. Am I right?
- 22 COMMITTEE MEMBER WIGGINS: Well, lumber went down
- 23 in Humboldt County.
- 24 CHAIRPERSON PETERSEN: You guys might want to add
- 25 to that.

- 1 ACTING BRANCH MANAGER CARDOZA: Well, kind of an
- 2 answer or further explanation about good faith effort that
- 3 we always must keep in mind that is sometimes the numbers
- 4 may look like they're going down and it's not because of a
- 5 program that's not being implemented and should be or
- 6 something was dropped. It could be a question of the
- 7 measurement system, especially in small rural
- 8 jurisdictions. I think one of the jurisdictions, Board
- 9 Member Wiggins, that Trinidad and those small
- 10 jurisdictions, it can be ten tons of waste can make a
- 11 difference and one percentage point of diversion. So it
- 12 could be that a truck went through the gate during the
- 13 quarterly reporting, and so they all of a sudden have a
- 14 lot, when the truck didn't go that week, so they're at
- 15 100 percent diversion. Zero waste. And it's not always
- 16 accurate.
- 17 So if you look at these trends, sometimes they go
- 18 up and they go down. And they go up and down. There's
- 19 fluctuation from year to year in all of them. So it's not
- 20 just a consistently upwards trend or down. They vary.
- 21 It's an estimate. The waste measurement is an estimate,
- 22 and it's an estimate on an estimate. It's not a defined
- 23 accurate science. So that's why we put a lot of emphasis
- 24 on program review. Are they implementing what they said
- 25 they would and we go out and try to get them to do more?

- 1 And for the most part, jurisdictions do as much as they
- 2 can.
- 3 COMMITTEE MEMBER WIGGINS: So for these small
- 4 communities, their diversion rate is a small number.
- 5 ACTING BRANCH MANAGER CARDOZA: And some of them
- 6 are .0005 percent of State's waste stream. So it's really
- 7 a minuscule amount of waste we're looking at in some of
- 8 these.
- 9 CHAIRPERSON PETERSEN: Okay. I have other
- 10 questions, but I'm going to hold them.
- We have one speaker on this item, Alan Abbs.
- 12 Would you please state your name and who you're with?
- 13 MR. ABBS: My name is Alan Abbs, Solid Waste
- 14 Director for Tehama County. And I'm here representing the
- 15 Rural Counties Environmental Services JPA.
- 16 CHAIRPERSON PETERSEN: You're going to help us
- 17 with this; right?
- 18 MR. ABBS: Yes, I am.
- 19 I'd like to say for starters that whenever I hear
- 20 the phrase especially rural counties, it's music to my
- 21 ears. Because it means we're getting our message across.
- 22 And at last month's Sustainability and Market
- 23 Development Committee and as well as this month's, it
- 24 sounds like the Committee members had a lot of questions
- 25 about waste flows in rural jurisdictions and rural

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2 their fair share of good faith efforts when we go through

1 counties. And other rural jurisdictions certainly use

- 3 the biennial review process.
- 4 The Environmental Services JPA represents a land
- 5 mass of about 30 percent of California that creates only
- 6 less than 4 percent of the State's waste. And so it's a
- 7 very distributed amount of waste. It's very hard to
- 8 collect it efficiently. It's very hard to collect
- 9 recyclables to find markets to send it to. It's a long
- 10 distance for things to travel.
- 11 With that in mind, I'll keep it brief. I just
- 12 wanted to remind the Committee of the SB 2202 process that
- 13 Waste Board staff spent a significant amount of time
- 14 working on last year as well as a lot of the local
- 15 government representatives in solid waste.
- And just to briefly recap the 2202 process, we're
- 17 looking at ways to recommend changes to the AB 939 process
- 18 and specifically in relation to rural counties. What the
- 19 working group recommended and what the Waste Board
- 20 accepted as recommendation related to assessing rural
- 21 waste management programs based on the programs
- 22 themselves, not on the percentages that we came up with
- 23 for diversion. And the Committee members have talked
- 24 through a lot of these same concerns that we've had over
- 25 the years. Large slots of waste disproportionately effect

- 1 our diversion rates. Construction effects our diversion
- 2 rates without the subsequent population growth which would
- 3 make it appear we're recycling more. We have problems
- 4 with recycling markets, things like that.
- 5 So I'd just like the Committee to keep in mind we
- 6 did go through the 2202 process. We spent a lot of time
- 7 going over some of the issues the Committee members are
- 8 talking about right now. And I hope that the effort that
- 9 Waste Board staff and the solid waste and the other
- 10 jurisdictions that participate, I hope all this work isn't
- 11 for not and that the report will go somewhere. Thank you.
- 12 CHAIRPERSON PETERSEN: Thank you, Alan. We
- 13 agree. We're all in support of what the staff did and has
- 14 worked on. And Pat's here, and I know this has been a
- 15 long process of doing what we're talking about. So bean
- 16 counting drives me nuts. If we get the programs in place
- 17 and we move on with more programs, that's better.
- 18 Everybody sitting at their desk counting paper drives me
- 19 crazy. So anyway, thank you.
- 20 Okay. I guess that's that. And Catherine, thank
- 21 you very much.
- Okay. Are we moving on here? This is
- 23 informational; right? We're moving to H.
- 24 ACTING DEPUTY DIRECTOR VAN KEKERIX: We would
- 25 like to propose that we do H, I, J, K, and L, I won't read

- 1 them, as specified in the agenda item. And Caoru Cruz
- 2 will do the presentation for all five items.
- 3 CHAIRPERSON PETERSEN: Can I just ask is that
- 4 okay with the Committee?
- 5 COMMITTEE MEMBER PEACE: We can present all of
- 6 them. But I think I'd like each Resolution to be
- 7 individual, because I have more questions.
- 8 CHAIRPERSON PETERSEN: That's fine. Go ahead.
- 9 MS. CRUZ: Good morning, Chair and Committee
- 10 members. I will be presenting all five biennial review
- 11 items in this one presentation.
- 12 Starting with Agenda Item H, Board Item 7, staff
- 13 conducted their reviews of the 25 jurisdictions in this
- 14 item and found they have met or surpassed the 50 percent
- 15 goal in 2004. Staff found they were also adequately
- 16 implementing source reduction, recycling, composting, and
- 17 public education and information programs as outlined in
- 18 their descriptive source reduction and recycling element,
- 19 SRRE, and household hazardous waste element, HHWE.
- 20 I need to point out, however, that two of the
- 21 cities that are in the title, the cities of Ridgecrest and
- 22 Maricopa, both in Kern County, are being pulled from this
- 23 item. This change is reflected in the Revised Resolution.
- 24 The six jurisdictions in Agenda Item I, Board
- 25 Item H, have also all met or surpassed the 50 percent goal

- 1 in 2004 and are adequately implementing diversion
- 2 programs. This item differs from Item 7 because the
- 3 jurisdictions have each been granted an SB 1066 time
- 4 extension and/or alternative diversion requirement that
- 5 ended in 2003 or 2004. And they have successfully
- 6 implemented the programs selected in their respective
- 7 extensions.
- 8 The next three Agenda Items, Item J, K, and L, or
- 9 Board Item 9, 10, 11, represent the total of 25
- 10 jurisdictions that staff believes have shown a good faith
- 11 effort to implement all feasible and reasonable diversion
- 12 programs as well as supporting programs to meet the 50
- 13 percent diversion goal, yet fall below the goal. Based on
- 14 the analysis of available information, Board staff
- 15 believes these jurisdictions can be found to be in
- 16 compliance as they fall under scenario two of the CIWMP
- 17 Enforcement Policy Part II. That is implementing some or
- 18 all programs but not meeting the diversion requirements.
- 19 Twelve of the 25 jurisdictions have been grouped
- 20 together in Agenda Item J, because the Board approved
- 21 their 2001-2002 biennial review result based on their good
- 22 faith effort to implement programs to meet the diversion
- 23 goal. While these jurisdictions have still not met the
- 24 goal, staff believes they have continued to make all these
- 25 noble and feasible efforts to meet the 50 percent goal and

- 1 are in compliance with diversion program implementation
- 2 requirements. These jurisdictions have also submitted the
- 3 required documentation that shows they meet the condition
- 4 for claiming that biomass or transformation diversion
- 5 credit and/or construction and demolition waste disposal
- 6 reduction.
- 7 The eight jurisdictions in Agenda Item K have met
- 8 the diversion requirement during the last 2001-2002
- 9 biennial review, but have fallen short of the goal in
- 10 2004. Based on this analysis of their program
- 11 implementation effort, however, staff believes they have
- 12 made all reasonable and feasible efforts to meet the
- 13 50 percent goal and are in compliance with diversion
- 14 program implementation requirements.
- 15 I do need to point out that there is one error in
- 16 Attachment 1A of this item for City of Fontana. Their
- 17 2003 diversion rate should be 48 percent, not 46 percent.
- 18 We will make that correction for the Board meeting.
- 19 One jurisdiction has also submitted the required
- 20 documentation showing it has met the condition for
- 21 claiming transformation diversion credit.
- 22 Lastly, the five jurisdictions in Agenda Item L,
- 23 Board Item 11, had also been granted SB 1066 time
- 24 extension and/or alternative diversion requirements that
- 25 ended in either 2003 or 2004, as had the jurisdiction in

- 1 Item 8. But despite having successfully implemented the
- 2 program selected in their time extensions, these five
- 3 jurisdictions have still not achieved the 50 percent
- 4 diversion requirement. Staff believes, however, that they
- 5 have met all reasonable and feasible efforts to implement
- 6 additional diversion programs including those identified
- 7 in their SB 1066 Plan of Correction or full achievement
- 8 plan to meet the 50 percent diversion goal and in
- 9 compliance with diversion program implementation
- 10 requirement.
- 11 Two jurisdictions also claiming biomass diversion
- 12 credit have submitted the required documentation showing
- 13 they met the condition for claiming that credit.
- 14 To conclude, as a result of staff evaluation of
- 15 these jurisdictions program implementation efforts and
- 16 diversion rate, Board staff is recommending approval of
- 17 the 2003-2004 biennial review result for all jurisdictions
- 18 in those five items, with the exception of Ridgecrest and
- 19 Maricopa that had been pulled from Item 7.
- I believe we have about 20 representatives
- 21 present today, and they are ready to answer any questions
- 22 you may have. This concludes my presentation.
- 23 CHAIRPERSON PETERSEN: Okay. I'd like to see if
- 24 we can do this by taking -- I know we're going to have
- 25 some comments on some certain items. But if nobody has

- 1 any objection in H and I, can we take those to a vote now?
- 2 They're all over 50. Can we take a motion on that, 7 and
- 3 8?
- 4 COMMITTEE MEMBER WIGGINS: Can it be separate
- 5 motions?
- 6 COMMITTEE MEMBER PEACE: I don't have a lot of
- 7 questions, but --
- 8 CHAIRPERSON PETERSEN: They can be separate
- 9 motions, but I'd like to take those two because they're
- 10 over 50 percent.
- 11 COMMITTEE MEMBER PEACE: Can I ask a question on
- 12 7? Why was Maricopa and Ridgecrest taken out?
- 13 ACTING BRANCH MANAGER CARDOZA: Ridgecrest was
- 14 taken out because we had put it in prior to making the
- 15 site visit. But when we made the site visit, we
- 16 determined that they should not be going forward at this
- 17 time. We need to do some follow up with them. And
- 18 Maricopa we didn't have a chance. And because we found
- 19 out with Ridgecrest, we decided we should pull it as well
- 20 until we can follow up with the jurisdiction.
- 21 CHAIRPERSON PETERSEN: That's fine.
- 22 COMMITTEE MEMBER PEACE: It looks like here it
- 23 says Maricopa was like at 67 percent and they sound good.
- 24 ACTING BRANCH MANAGER CARDOZA: It's probably
- 25 fine, but we wanted to visit them.

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1 COMMITTEE MEMBER: Every one of these had the

- 2 same diversion rate in 2004 and 2003 had a higher
- 3 diversion rate. So all these are doing a good job.
- 4 But again, this is another one of those things
- 5 that if the Board approves this Governor's policy next
- 6 week, the biennial review findings such as this one for
- 7 jurisdictions over 50 percent and adequately implementing
- 8 their diversion programs will be approved by the Executive
- 9 Director.
- I just had one question on 8. All the
- 11 jurisdictions are doing great. But when they say the C&D,
- 12 they're asking for a deduction claim for C&D. And you're
- 13 saying a federal building was taken down in one of them
- 14 and another one they had some school remodeling. What can
- 15 jurisdictions do about that kind of stuff. Especially
- 16 with the schools? They had like six schools being
- 17 remodeled. And they didn't know about it or the school
- 18 didn't have to tell anybody they were doing this. They
- 19 didn't do any C&D diversion.
- 20 MS. CRUZ: Usually, school district is exempt
- 21 from the franchise agreement in the city or county. So
- 22 they can choose any contractor or waste hauler they wish.
- 23 Usually the lowest bid hauler will get the contract. And
- 24 also the school district are exempt from getting the
- 25 building permit from the city or jurisdiction.

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1 So most of the time, jurisdictions find out after

- 2 the fact that the building construction starting. So
- 3 there's no way they can go in, unless they have a good
- 4 relationship with the school district that they have a
- 5 good communication. Then they can request some kind of
- 6 diversion will be included in this construction. But it's
- 7 only a request, and they can't tell them they have to
- 8 divert at least 50 percent from that program.
- 9 COMMITTEE MEMBER PEACE: That's really a shame
- 10 that that can happen. Is there anything at all the Board
- 11 can do to help that problem? Or is it there's just like
- 12 nothing we can do?
- 13 CHAIRPERSON PETERSEN: Help us, Elliot. What do
- 14 you think?
- 15 ACTING DEPUTY DIRECTOR VAN KEKERIX: There's a
- 16 lot the Board staff already does do. And Board staff does
- 17 work with the jurisdictions to talk with them about what
- 18 projects they know that are coming up and to suggest that
- 19 they work closely with the agencies. And we've been
- 20 developing a stronger relationship with school districts
- 21 as well as to try to address the problem.
- But when there is a problem, the Board adopted a
- 23 C&D policy, and jurisdictions show that it's out of their
- 24 control and that they've documented the amount. And then
- 25 because it's out of their control, the Board allows them

- 1 to subtract that C&D tonnage.
- 2 COMMITTEE MEMBER PEACE: You're saying school
- 3 districts and federal government projects. How about if
- 4 there was a big State building, do we have control then
- 5 over that?
- 6 STAFF COUNSEL BLOCK: No. We have a little bit
- 7 more control than we used to indirectly in the sense that
- 8 State agencies have to comply with AB 75.
- 9 But in terms of a project by project situation,
- 10 the reason school districts are not subject to local
- 11 control is because school districts under the statute are
- 12 considered to be State agencies. And State agencies and
- 13 school districts are not subject to local control over
- 14 issues like this.
- 15 So what Lorraine was mentioning was that we're
- 16 making a lot of effort to make sure the communication
- 17 happens. The policy itself was first adopted -- as I
- 18 recall, the catalyst had to do with some Caltrans projects
- 19 I think down in the Lemon Grove area. And so we,
- 20 independent of the policy which allows us to make some
- 21 allowance for that where it's out of the jurisdiction's
- 22 control, we've been doing some things separate from a
- 23 statutory or requiring route to try to encourage that,
- 24 because it's in everybody's best interest.
- 25 The other problem that comes up is even where you

- 1 have a project where there's diversion going on, for
- 2 instance under AB 75 where the requirement is 50 percent,
- 3 if it's a project that's never happened in that
- 4 jurisdiction before, even if they are diverting 50 percent
- 5 of the construction and demolition waste, they're still
- 6 adding the other 50 percent that they're not diverting is
- 7 getting added to that jurisdiction's disposal. So it will
- 8 skew those numbers. Frankly, when you're dealing with the
- 9 highway project, as I recall the Lemon Grove situation,
- 10 they were diverting close to 90 percent. But that 10
- 11 percent they weren't diverting was enough to skew that
- 12 jurisdiction's numbers. So there's some control through
- 13 AB 75. There's some work that's going on. But it's a
- 14 more difficult problem than that.
- 15 CHAIRPERSON PETERSEN: Have we ever considered or
- 16 looked at or know of anybody that has considered putting
- 17 this into statute to bring them on board?
- 18 STAFF COUNSEL BLOCK: Putting what into statute?
- 19 CHAIRPERSON PETERSEN: State agencies or State
- 20 facilities or school districts to put them in. Doing
- 21 construction and demolition debris recycling is not rocket
- 22 science.
- 23 STAFF COUNSEL BLOCK: State agencies are required
- 24 to have, you know, and follow their AB 75 plans. But
- 25 again, because that's a 50 percent requirement in the

- 1 context of C&D, it still doesn't solve the whole problem.
- 2 There was a bill a few years ago relating to
- 3 school districts. But my understanding is that it did not
- 4 pass. I don't know any more details about that.
- 5 COMMITTEE MEMBER PEACE: If there aren't any more
- 6 questions, I'm ready to move Resolution 2006-173 Revised
- 7 2006-174.
- 8 COMMITTEE MEMBER WIGGINS: Second.
- 9 CHAIRPERSON PETERSEN: Deb, call the roll.
- 10 EXECUTIVE ASSISTANT BALLUCH: Peace?
- 11 COMMITTEE MEMBER PEACE: Aye.
- 12 EXECUTIVE ASSISTANT BALLUCH: Wiggins?
- 13 COMMITTEE MEMBER WIGGINS: Aye.
- 14 EXECUTIVE ASSISTANT BALLUCH: Petersen?
- 15 CHAIRPERSON PETERSEN: Aye.
- 16 And that goes on consent.
- 17 Item J.
- 18 ACTING BRANCH MANAGER CARDOZA: We presented
- 19 these all.
- 20 CHAIRPERSON PETERSEN: I know. We need to talk
- 21 through. Now to move -- are there any questions basically
- 22 on Item J?
- 23 COMMITTEE MEMBER PEACE: Most of them are going
- 24 up. They are still not at 50 percent. But they're moving
- 25 in the right direction, which is good. I imagine Sierra

- 1 County Regional Agency is a rural, but they are still
- 2 moving up. So that's a good sign.
- 3 What I was wondering is Temecula, they went from
- 4 53 to 49 which wasn't a big change. Do we have a C&D
- 5 ordinance in place?
- 6 MS. CRUZ: The City doesn't have a C&D ordinance.
- 7 However, they addressed the C&D program by using the
- 8 conditional permit, putting the condition in the permit
- 9 that they have exclusive franchise hauler. And that any
- 10 project that they have to use that hauler -- and the
- 11 hauler is required to divert at least 50 percent.
- 12 COMMITTEE MEMBER PEACE: I know they're building
- 13 like gang busters in Temecula.
- 14 MS. CRUZ: But that permit program is working
- 15 well.
- 16 COMMITTEE MEMBER PEACE: Also with Trinidad, they
- 17 went from 61 to 47. Was there something big that happened
- 18 there?
- 19 ACTING DEPUTY DIRECTOR VAN KEKERIX: Trinidad has
- 20 less than 500 people. It's one of those situations where
- 21 they over the years they're up and down and all over the
- 22 place.
- 23 COMMITTEE MEMBER PEACE: That's good. I'm ready
- 24 to move Resolution 2006-175.
- 25 COMMITTEE MEMBER WIGGINS: Second.

- 1 CHAIRPERSON PETERSEN: Deb.
- 2 EXECUTIVE ASSISTANT BALLUCH: Peace?
- 3 COMMITTEE MEMBER PEACE: Aye.
- 4 EXECUTIVE ASSISTANT BALLUCH: Wiggins?
- 5 COMMITTEE MEMBER WIGGINS: Aye.
- 6 EXECUTIVE ASSISTANT BALLUCH: Petersen?
- 7 CHAIRPERSON PETERSEN: Aye.
- 8 And we'll move that to consent.
- 9 Okay. Item K, any questions?
- 10 COMMITTEE MEMBER PEACE: Are these all the little
- 11 ones also like Rio Dell went from 52 to 17?
- 12 ACTING BRANCH MANAGER CARDOZA: We do have the
- 13 representatives of Rio Dell here if you'd like her to
- 14 address the Board.
- 15 CHAIRPERSON PETERSEN: I'm sorry. You know what?
- 16 I have to back up a second. We had another speaker for
- 17 Item J, Alan. I'm sorry. We're on your team here, okay.
- 18 MR. ABBS: Alan Abbs, Solid Waste Director from
- 19 Tehama County. I only filled out the card in case anybody
- 20 had any questions about Tehama County programs.
- 21 But just while I'm up here, I will say that last
- 22 month I was up in front of the Committee, and I did say
- 23 that I would be following up with a C&D ordinance for the
- 24 unincorporated portion of Tehama County which would follow
- 25 in the footsteps of the C&D ordinance from the City of Red

- 1 Bluff. And the Committee will be happy to know that we're
- 2 in the process of drafting that ordinance with the
- 3 blessing of the building department. And we should get
- 4 that signed by -- approved by the Board of Supervisors in
- 5 November. So that will be a good program for us.
- 6 CHAIRPERSON PETERSEN: Good for you guys. Thank
- 7 you.
- 8 So we're back on J; right?
- 9 ACTING DEPUTY DIRECTOR VAN KEKERIX: K.
- 10 CHAIRPERSON PETERSEN: Here we go. Anybody have
- 11 any questions?
- 12 COMMITTEE MEMBER PEACE: Rio Dell, they're all
- 13 over the place. Is that another little, small, little
- 14 one?
- 15 COMMITTEE MEMBER WIGGINS: Well, yeah. I have a
- 16 question. Why -- I mean 17 percent, and they're still
- 17 getting a biennial review. I mean, is it they either get
- 18 approved for their biennial review or they're rejected and
- 19 then they're fined?
- 20 ACTING DEPUTY DIRECTOR VAN KEKERIX: No. They
- 21 would have to get a Compliance Order. And if they fail to
- 22 meet the Compliance Order, then they would get a fine. So
- 23 the choice is whether the Board goes with a good faith
- 24 effort, that they did all reasonable and feasible efforts,
- 25 or that they should be not included in this group and come

- 1 back.
- 2 COMMITTEE MEMBER PEACE: Also --
- 3 COMMITTEE MEMBER WIGGINS: These are really tiny,
- 4 tiny communities.
- 5 ACTING DEPUTY DIRECTOR VAN KEKERIX: Yes. And
- 6 the representative of Rio Dell is here to answer
- 7 questions.
- 8 CHAIRPERSON PETERSEN: Hi.
- 9 COMMITTEE MEMBER PEACE: Maybe you can answer
- 10 this question, because it does say under the program you
- 11 do have procurement. So does that mean green procurement?
- 12 Is that what you're talking when you're buying recycled
- 13 product?
- MS. RALSTON: Correct. We are.
- 15 COMMITTEE MEMBER PEACE: Tell me which kind of
- 16 things you're buying.
- 17 MS. RALSTON: Some of the things that we are --
- 18 first of all, my name is Carla Ralston. I'm the Recycling
- 19 Coordinator for the City of Rio Dell.
- 20 Some of the things we're doing as far as
- 21 procurement and purchasing are -- we're a small community.
- 22 We have a very small budget. So we do things in not so
- 23 normal ways. Recently, there was a company liquidating.
- 24 We needed office furniture, office equipment. So we went
- 25 to an auction and bought all of our items there that we

- 1 could foresee using in the near future, next few years:
- 2 file cabinets, file folders, overhead projectors,
- 3 conference table, chairs, couple of desks. So we bought
- 4 things like that.
- 5 Some of the other items that we are using for
- 6 procurement, one of the things that came to my mind was
- 7 mulch. Because I saw a list that came out, and we
- 8 recently took down some pine trees in town and they were
- 9 taken back to our public works yard. They were chipped.
- 10 And that will be used throughout town for landscaping
- 11 projects, things like that.
- 12 I have been working on an official policy or
- 13 resolution. It had made it as far as my accounting
- 14 supervisor. It got kicked back. It's something I'm just
- 15 working on trying to get passed. And sometimes it's a
- 16 matter of making everybody understand that buying
- 17 something at the lowest available cost is not the best way
- 18 to do business. So I'm also educating within my own city
- 19 offices.
- 20 CHAIRPERSON PETERSEN: Can you tell me how many
- 21 people in Del Rio?
- 22 MS. RALSTON: Thirty-two hundred. And also too I
- 23 would like to bring to your attention we do have a rural
- 24 reduction of 43 percent. But I'd like to say we were at
- 25 52 percent two years ago, and this year it's at 17.

- 1 That's huge.
- 2 And we have some serious reporting issues in
- 3 Humboldt County. Our numbers have been all over the map
- 4 for the last five years. And part of it is during survey
- 5 week, if we have a demolition in town and a truck rolls
- 6 across the scale, 20 tons changes my diversion by one
- 7 percent. So if I'm unlucky to have a couple of trucks
- 8 rolling through there, it just skews everything
- 9 tremendously.
- 10 As a county, we have a local task force. We've
- 11 come together and hired members from the California
- 12 Conservation Corps to go in and take our own set of survey
- 13 numbers during survey week to do our own survey so we can
- 14 compare and try to figure out what's going on between the
- 15 three transfer stations in the county to find out why our
- 16 numbers are fluctuating so much. I don't know that we
- 17 found the answer to why. We know they are.
- 18 One of the things I would say -- you had
- 19 questions earlier regarding the JPA versus a regional
- 20 agency. One of the things I'm truly in favor of because
- 21 we are a JPA is becoming regionalized so our numbers can
- 22 go together. Because we are having such an issue with
- 23 these reporting with survey weeks. And for example,
- 24 Trinidad is part of our local task force, part of the JPA.
- 25 They're experiencing the same problems as we are, as well

- 1 as Ferndale. So it's running throughout the whole county.
- 2 CHAIRPERSON PETERSEN: With that kind of a
- 3 population, this is tough. I understand.
- 4 MS. RALSTON: One of the other things I just want
- 5 to bring your attention to working with my local
- 6 representative here, Jill Simmons has projected our number
- 7 to be 44 percent next year. Two years ago when I first
- 8 took this position, I implemented a single stream
- 9 recycling program curbside. And so I think that -- I
- 10 mean, that says volumes. We were the first city in the
- 11 county to have single stream curbside recycling. And just
- 12 knowing that that's a good step in the right direction.
- We truly are trying. We've implemented a lot of
- 14 programs beyond the single stream recycling. I also have
- 15 large recycle bins behind City Hall that are available for
- 16 the public to use. It's all commingled. And they're
- 17 being used. They're being taken advantage of most
- 18 definitely.
- 19 We are a small city, so I've had the opportunity
- 20 to go out and work with contractors individually trying to
- 21 educate them about C&D recycling.
- I find obstacles to that as well. We don't have
- 23 the infrastructure in Humboldt County or at least in
- 24 southern Humboldt to really mandate or require these
- 25 contractors to have to abide by an ordinance or resolution

- 1 if we don't have the infrastructure in place. We have no
- 2 C&D recycling facility. So we have in a neighboring city
- 3 or neighboring town there is a cogen plant. So we
- 4 encourage them to take the green waste and the wood waste
- 5 from buildings over there. They are taking advantage of
- 6 that. But there's very limited resources.
- 7 COMMITTEE MEMBER WIGGINS: I have a question.
- 8 What is your job title again?
- 9 MS. RALSTON: Recycling Coordinator.
- 10 COMMITTEE MEMBER WIGGINS: For the city of Rio
- 11 Dell?
- MS. RALSTON: Rio Dell, yes.
- COMMITTEE MEMBER WIGGINS: For 3200 people, they
- 14 have a Recycling Coordinator?
- MS. RALSTON: I have three positions.
- 16 COMMITTEE MEMBER WIGGINS: You wear three hats.
- 17 I thought so.
- 18 MS. RALSTON: I'm Code Enforcement, Recycling
- 19 Coordinator, and Administrative Assistant to the Police
- 20 Department. So I spend about two hours a day at very,
- 21 very best working on recycling.
- 22 COMMITTEE MEMBER WIGGINS: Well, you talked about
- 23 a transfer station. You don't have a transfer station in
- 24 Rio Dell.
- MS. RALSTON: No. I don't deal with the transfer

- 1 station. As far as what we did, the local task force --
- 2 this is Louise Jeffrey, our Humboldt County Recycling
- 3 Coordinator. What our local task force did was we
- 4 arranged to hire California Conservation Corps members to
- 5 go in and take surveys for us during survey week at the
- 6 local transfer stations because we're having difficulty
- 7 with the numbers those transfer stations are providing.
- 8 COMMITTEE MEMBER WIGGINS: Where is the transfer
- 9 station?
- 10 MS. RALSTON: There are three in Humboldt County.
- 11 And one is approximately seven miles from my city. One is
- 12 about 25 miles from my city. And the next one is probably
- 13 35 to 40 miles from my city.
- 14 COMMITTEE MEMBER WIGGINS: I visited one of them.
- 15 Okay.
- 16 CHAIRPERSON PETERSEN: Are you in a recycling
- 17 zone, is the county?
- 18 COMMITTEE MEMBER WIGGINS: Yeah. It is.
- MS. RALSTON: Yes.
- 20 CHAIRPERSON PETERSEN: Interesting. Maybe we
- 21 could take a look at helping you guys with some RMDZ funds
- 22 to deal with the C&D. Because I can see where your
- 23 numbers are all over the place because of this.
- MS. JEFFREY: I just spoke to our recycling
- 25 market development zone coordinator last week about the

- 1 C&D and was explaining to her how frustrated I was
- 2 because -- I work for the Humboldt Waste Management
- 3 Authority, the Joint Powers Authority. So my goal is to
- 4 pass a construction and demolition policy that would be
- 5 the same throughout the seven cities in the county to make
- 6 it easier for the construction industry. And I was
- 7 explaining to her how frustrating and the fact we don't
- 8 have the infrastructure to deal with this. And I can't
- 9 really impose these rules on this industry without having
- 10 the infrastructure in place. So what she and I discussed
- 11 was potentially --
- 12 COMMITTEE MEMBER WIGGINS: Is this Maureen Hart?
- MS. JEFFREY: Yeah.
- 14 Potentially implementing the C&D policy in
- 15 various phases and first dealing with maybe just
- 16 cardboard, which we have, you know, readily available
- 17 markets for our cardboard and anybody can get to a
- 18 recycling center for cardboard. And maybe film plastic
- 19 and move to scrap metal after that. And hopefully
- 20 throughout this time, more infrastructure for construction
- 21 and demolition recycling could be developed.
- 22 But she also explained there was less recycling
- 23 market development zone given to us this year. So we're
- 24 really -- there was -- I don't know if this money was
- 25 coming from a certain fund. But we didn't get the money

- 1 that we normally get I guess. It's really challenging,
- 2 because we don't have much money. And we're lucky we have
- 3 Maureen to work on this, you know. And her job isn't even
- 4 full time. So that's where our goals need to be.
- 5 Our local task force and we have a construction
- 6 demolition task force and Maureen to work on the
- 7 infrastructure and eventually we'll get a policy going in
- 8 all the cities which includes Trinidad, Ferndale, Rio
- 9 Dell, and all the rest of the jurisdictions.
- 10 CHAIRPERSON PETERSEN: You're on the right track.
- 11 This is great.
- 12 Any other questions?
- 13 COMMITTEE MEMBER WIGGINS: Just we have a
- 14 Resolution to give fire and light in Arcadia.
- 15 CHAIRPERSON PETERSEN: You got it. Great. Thank
- 16 you both very much.
- 17 COMMITTEE MEMBER PEACE: I'd like to move
- 18 Resolution 2006-176.
- 19 COMMITTEE MEMBER WIGGINS: Second.
- 20 EXECUTIVE ASSISTANT BALLUCH: Peace?
- 21 COMMITTEE MEMBER PEACE: Aye.
- 22 EXECUTIVE ASSISTANT BALLUCH: Wiggins?
- 23 COMMITTEE MEMBER WIGGINS: Aye.
- 24 EXECUTIVE ASSISTANT BALLUCH: Petersen?
- 25 CHAIRPERSON PETERSEN: Aye.

- Okay. Now on L, are there any questions? We're
- 2 going to put that on consent.
- 3 COMMITTEE MEMBER PEACE: L, these are
- 4 jurisdictions that were on an alternative diversion
- 5 requirement, and they should now be all 50 percent for the
- 6 03/04. They should have been at 50 percent.
- 7 CHAIRPERSON PETERSEN: They're close. As far as
- 8 I'm concerned, they're on.
- 9 COMMITTEE MEMBER PEACE: Why would Sacramento
- 10 need an alternative diversion rate?
- 11 ACTING DEPUTY DIRECTOR VAN KEKERIX: A number of
- 12 jurisdictions requested the alternative diversion
- 13 requirements when they felt they were putting programs in
- 14 that were going to take a little while to complete. And I
- 15 don't know whether we have somebody here to answer
- 16 specific questions on Sacramento.
- 17 COMMITTEE MEMBER PEACE: Does Sacramento have a
- 18 C&D ordinance?
- 19 MR. POGUE: Kyle Pogue with the Office of Local
- 20 Assistance. We do have representatives here from the City
- 21 of Sacramento. Marty Strauss and Tyler Straton are
- 22 available if you have questions.
- 23 The City of Sacramento was on a time extension
- 24 request. It wasn't an ADR. It was a time extension that
- 25 expired in 2002. And they completed all the programs in

- 1 that time extension at that time. So if you'd like them
- 2 to address that. I know they are working on a C&D
- 3 ordinance.
- 4 CHAIRPERSON PETERSEN: I would really like to
- 5 talk to them.
- 6 MR. STRAUSS: Good morning. I'm Marty Strauss,
- 7 the Solid Waste Planning Superintendent for City of
- 8 Sacramento.
- 9 CHAIRPERSON PETERSEN: Great. How are you today?
- 10 MR. STRAUSS: I'm fine.
- 11 CHAIRPERSON PETERSEN: Good. I understand you're
- 12 working on a C&D ordinance now.
- MR. STRAUSS: We have actually within our
- 14 ordinances and during our plan review to where we do
- 15 require C&D to be diverted. What we've been doing is
- 16 working with our planning and development department to
- 17 make them realize and coordinating with the implementation
- 18 of that out in the field. We've also been working with
- 19 the cities within the region to be able to come up with
- 20 similar requirements.
- 21 CHAIRPERSON PETERSEN: Great.
- 22 COMMITTEE MEMBER PEACE: That's a yes, you do
- 23 have a C&D?
- 24 MR. STRAUSS: We do have a C&D -- we do address
- 25 C&D through our plan review process and through our

- 1 conditions of approval. And we're also looking at those
- 2 to make them more consistent with the rest of the cities
- 3 in the region.
- 4 COMMITTEE MEMBER PEACE: You're pretty big. You
- 5 should be over 50 percent. What was it that we went from
- 6 55 to 48?
- 7 MR. STRAUSS: One of the problems we've been
- 8 having -- one, we've just implemented weekly recycling.
- 9 We expect within the residential single stream about a 30
- 10 percent increase there.
- 11 One of the main problems we've been having is in
- 12 our commercial sector. We're a member of the Solid Waste
- 13 Authority which consists of the City of Sacramento, the
- 14 County, and Citrus Heights. And it's been the enforcement
- 15 of trying to do that commercial recycling part. They are
- 16 required as a franchise hauler to divert 30 percent by
- 17 volume of the total commercial waste they haul.
- 18 Historically, the franchise haulers have only been doing
- 19 about 20 percent. We've been working with our Solid Waste
- 20 Authority for better enforcement of that or look at
- 21 another way of going about that to be able to increase the
- 22 amount of commercial recycling.
- With that, we believe we would be at 55, 56
- 24 percent. We do have our own fleet, our residential and
- 25 commercial fleet. And with what we pick up ourselves with

- 1 our own fleet within the city, we are at 50 percent within
- 2 that area.
- 3 CHAIRPERSON PETERSEN: So these franchise haulers
- 4 are not complying with their franchise agreements?
- 5 MR. STRAUSS: That's been part of the problem.
- 6 As I said, we've been working with the Solid Waste
- 7 Authority. And we're also under discussion of looking at
- 8 a different way of trying to do commercial recycling
- 9 within the Solid Waste Authority.
- 10 CHAIRPERSON PETERSEN: Franchise agreements are a
- 11 great way to force people to do stuff.
- 12 MR. STRAUSS: I fully agree.
- 13 COMMITTEE MEMBER PEACE: You have listed in here
- 14 one of the things you do for source reduction is
- 15 procurement. Can you tell me what kind of green products
- 16 you use?
- 17 MR. STRAUSS: Some of the procurement, the usual,
- 18 paper, the ink jet, cartridges. We also just recently --
- 19 Parks does mulch through a tree program. One of the --
- 20 they use our closed landfill for storing the trees and
- 21 then chipping them and using it for mulch, also rubberized
- 22 asphalt through our street program.
- 23 COMMITTEE MEMBER PEACE: For a big jurisdiction
- 24 like yours that can't reach 50 percent, I would like to
- 25 see -- I'm sure you've heard this before. Can you use

- 1 recycled paint on your city buildings and on your schools?
- 2 MR. STRAUSS: We encourage people --
- 3 COMMITTEE MEMBER PEACE: Use re-refined oil in
- 4 your city vehicle. Use recycled air filters in your city
- 5 vehicles.
- 6 MR. STRAUSS: We're actually doing all of the
- 7 above.
- 8 COMMITTEE MEMBER PEACE: Thank you.
- 9 CHAIRPERSON PETERSEN: I just have a technical
- 10 question, because I know the airport is not part of the
- 11 city. But it's part of the Authority.
- MR. STRAUSS: It's part of the county.
- 13 CHAIRPERSON PETERSEN: Part of the county. And
- 14 we find flying into Sacramento and you go through the
- 15 airport -- I'm throwing this out to you because you might
- 16 know some of the guys we talk to. You go to the airport,
- 17 and there's no recycling. There's no visible -- this is
- 18 the gateway to the Capitol of California where AB 939 is
- 19 here and everybody all over the country is looking to see
- 20 what we do. And we don't have recycling at the airport.
- 21 Has anybody talked to you about that?
- MR. STRAUSS: We actually at the Solid Waste
- 23 Authority last spring that was the discussion, not just
- 24 about the airport, but a lot of the County buildings and
- 25 the lack of visible recycling facilities, et cetera. And

- 1 the airport was specifically discussed. And the County
- 2 has been looking at how to get better recycling out there.
- 3 CHAIRPERSON PETERSEN: Oh. Well, we know people
- 4 that can do that. We have them right here on our Board
- 5 staff. They can be a full on giddy up.
- 6 MR. STRAUSS: We actually offer as a City and a
- 7 member of the Solid Waste Authority to help them do it
- 8 too.
- 9 CHAIRPERSON PETERSEN: Okay. Well, I'm not --
- 10 never mind. You're fine.
- 11 COMMITTEE MEMBER PEACE: Well, I just hear you're
- 12 looking at it, you're looking at it, you're looking at it.
- 13 Would it help you more harder to look at it if we put you
- 14 on a Compliance Order?
- MR. STRAUSS: Well, the county and the City are
- 16 two different jurisdictions. So I'm not going to --
- 17 CHAIRPERSON PETERSEN: This is the City.
- 18 MR. STRAUSS: We are the City of Sacramento.
- 19 CHAIRPERSON PETERSEN: We'll get the County,
- 20 okay. For this --
- 21 COMMITTEE MEMBER PEACE: I'd like to move
- 22 Resolution 2006-177.
- 23 COMMITTEE MEMBER WIGGINS: Second.
- 24 EXECUTIVE ASSISTANT BALLUCH: Peace?
- 25 COMMITTEE MEMBER PEACE: Aye.

EXECUTIVE ASSISTANT BALLUCH: Wiggins? COMMITTEE MEMBER WIGGINS: Aye. EXECUTIVE ASSISTANT BALLUCH: Petersen? CHAIRPERSON PETERSEN: Aye. And that goes on consent too. And with that, we be done. Thank you, everybody. Staff, thank you very much. Great job. (Thereupon the California Integrated Waste Management Board, Sustainability and Market Development Committee Adjourned at 12:03 p.m.)

1	CERTIFICATE OF REPORTER
2	I, TIFFANY C. KRAFT, a Certified Shorthand
3	Reporter of the State of California, and Registered
4	Professional Reporter, do hereby certify:
5	That I am a disinterested person herein; that the
6	foregoing hearing was reported in shorthand by me,
7	Tiffany C. Kraft, a Certified Shorthand Reporter of the
8	State of California, and thereafter transcribed into
9	typewriting.
10	I further certify that I am not of counsel or
11	attorney for any of the parties to said hearing nor in any
12	way interested in the outcome of said hearing.
13	IN WITNESS WHEREOF, I have hereunto set my hand
14	this 25th day October, 2006.
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